ZONING BOARD OF ADJUSTMENT
268B MAMMOTH ROAD
LONDONDERRY, NH 03053

| DATE: | AUGUST 19, 2009 |
| :---: | :---: |
| CASE NO.: | 7/15/2009-2 (CONTINUED) |
| APPLICANT: | ROBERT E. COOK, JR. <br> 33 LONDONDERRY ROAD, \#13 <br> LONDONDERRY, NH 03053 |
| LOCATION: | 38 BREWSTER ROAD, 13-125, AR-I |
| BOARD MEMBERS PRESENT: | YVES STEGER, ACTING CHAIR NEIL DUNN, VOTING MEMBER JIM SMITH, VOTING MEMBER <br> MICHAEL GALLAGHER, VOTING ALTERNATE MATTHEW NEUMAN, NON-VOTING ALTERNATE LARRY O'SULLIVAN, CLERK |

## ALSO PRESENT: RICHARD CANUEL, SENIOR BUILDING INSPECTOR/ ZONING OFFICER

REQUEST: EQUITABLE WAIVER OF DIMENSIONAL REQUIREMENTS IN ACCORDANCE WITH THE PROVISIONS OF RSA 674:33-a FOR VIOLATION OF THE SIDELINE SETBACK DISTANCE REQUIRED BY SECTION 2.3.1.3.3 OF THE ZONING ORDINANCE.

PRESENTATION: Case No. $7 / 15 / 2009-1$ was read into the record with four previous cases listed. Clerk Larry O'Sullivan also read Exhibit "F" into the record, a letter from the abutter at 36 Brewster Road.

LARRY O'SULLIVAN: And then we have, obviously, the authorization letter from Mr. Cook, authorizing Attorney William Mason to represent him [see Exhibit "D"].

MICHAEL GALLAGHER: What number Brewster was that? Was that...?

LARRY O'SULLIVAN: Thirty six (36).
NEIL DUNN: Three-six (36).

JAYE TROTTIER: And these are handouts he just gave me and pictures. So there's a packet there for each one of you.

YVES STEGER: Okay, so now, this is continued. At that time, we were already in the deliberation phase. So...

LARRY O'SULLIVAN: Right, so we only can take new information at this time.
YVES STEGER: At this time, we will only take new information from the applicant. There were specific requirements that were made to the applicant as a result of our deliberation. Also, we were, at that time, five (5) members. Actually, four (4) full members and one (1) alternate. With Vicki not being here now, we are essentially four (4) left from the last meeting. Now, in that case, we could go with four (4), but Neil, you mentioned that you are familiar with the case?

NEIL DUNN: Yes, Mr. Chairman, I have read all the minutes from Case 7/15/2009-2 and additionally, I watched the footage on the local television station. And today, I also drove by the property.

YVES STEGER: Okay. So, in that case, we're gonna have Larry, Neil, myself and Jim...
LARRY O'SULLIVAN: Yeah, but you're appointing Jim as a full voting member.
JIM SMITH: No.
YVES STEGER: He is a full voting member.
LARRY O'SULLIVAN: I'm sorry, I meant Mike.
YVES STEGER: And then... and actually, Jim needs to be because he was there last time, so essentially...and...

JIM SMITH: No, I was a full member then.
YVES STEGER: Sorry?
JIM SMITH: I was a full member.
YVES STEGER: Yes.
JIM SMITH: Okay.
YVES STEGER: And Mike was there last week, too, and he will be a voting alternate.
LARRY O'SULLIVAN: Right. He's a voting alternate today.

Page 2 of 42
AUG 19 MTG OF CASE NO JULY 15 09-2-COOK EQUITABLE WAIVER

YVES STEGER: Okay?
LARRY O'SULLIVAN: Mm-hmm.

YVES STEGER: So, we have received additional information from the applicant, as was requested [see Exhibits " $\mathrm{B}^{\prime}$ through " $D$ "]. And I will let some time to the members to review.
[pause while members review exhibits; approximately 6 minutes and 49 seconds]
YVES STEGER: Please let me know when you have reviewed the documents.

LARRY O'SULLIVAN: I'm still looking to see if I can find some things here. One of the things that we asked for was an elevation plan. I see the views from multiple elevations but no measurements, no distances, no perspective. Another thing we had asked for was the deck and walkway plans, information for the footings and what have you for those. The deck...and if they're here, I just...I don't see them. If you could point them out? I mean, the pages aren't numbered but I can count them real quick. We're looking at the measurements for the side walkway/deck.

ROBERT COOK: The house would sit in here [see Exhibit "B," page ten (10)].
LARRY O'SULLIVAN: Okay, so this is the side walkway?
ROBERT COOK: That's the walkway, here. That's the stairs.
LARRY O'SULLIVAN: Oh, that's...does everybody catch that?
MICHAEL GALLAGHER: What's that?

LARRY O'SULLIVAN: What this document is?

MICHAEL GALLAGHER: That's the...isn't that the side wrapping around to the deck, looking over the water?

LARRY O'SULLIVAN: It's a top view, looking down.
ROBERT COOK: Right.
MICHAEL GALLAGHER: Oh, it's a top-down?
NEIL DUNN: Do we know what the width of the walkway is?
LARRY O'SULLIVAN: Thanks a lot. Thanks very much.

NEIL DUNN: Do we know what the width of the walkway is?
JIM SMITH: Four (4) feet.
NEIL DUNN: But we don't have that certified anywhere?
ROBERT COOK: If you look at the certified plot plan [see Exhibit "A"], you can calculate that.
NEIL DUNN: Copies usually aren't to scale, though, so I just...
ROBERT COOK: No, the numbers aren't to scale, no.
LARRY O'SULLIVAN: Okay, Is there an elevation plan here? Elevation plan?
ROBERT COOK: I went to Rich and asked him about the elevation and he said that you're looking for the elevation of the house, the sides of the house and stuff.

LARRY O'SULLIVAN: As opposed to the lot?
ROBERT COOK: I had asked that question. And that's what I...
YVES STEGER: Alright, so are we ready to start asking questions to the applicant?
LARRY O'SULLIVAN: Sorry, I already had.
YVES STEGER: Yeah, I know.
BILL MASON: If I could, Mr. Chairman, just for the record, I just want to introduce myself. My name is Bill Mason. I'm representing Mr. Cook this evening. I understand that you may be in the deliberative session now. Just wanted to make a couple of points of order. We've tried to provide you with some of the documentation with regard to history of this parcel, which includes the actual building plan that was submitted that Mr. Cook got a building permit for and constructed on the lot [see Exhibit "B"]. I have also submitted, as part of the record, a copy of the deed where he took title [see Exhibit "C"]. It describes what his frontage was and the other dimensional side lot lines of this particular piece of property. I would, since you haven't reviewed the minutes of your prior meeting that I know of, I would like to point out two (2) things. There was a comment in those meetings that he was trying to build a fifty (50) foot house on a fifty (50) foot lot. He's trying to...his original objective was to build a house that was twenty eight (28) feet in width on a lot that had fifty nine point three three (59.33) feet of frontage. So, his original intention was to build a structure on a lot that he thought would be conforming, not knowing that there was a narrowing, a slight narrowing of the lot, which caused the issue that's currently before this Board. A final point I'd like to make is there was some suggestion that there were two (2) variances that Mr. Cook got as part of this whole
process. As the Board can appreciate, this is a preexisting, nonconforming lot of record that has been made nonconforming as a result of subsequent changes in your zoning ordinance. He received one (1) variance and that was a frontage variance because he doesn't have the requisite frontage according to your current zoning ordinance. I believe it's a hundred and fifty (150) feet and he has less than that and he received a single variance for that. So, for the record, without having reviewed your minutes and acted on those, I would like those just brought to the Board's attention in terms of what Mr. Cook's efforts have been with regard to the developing or building his home on this piece of land.

YVES STEGER: Thank you for your comments.
BILL MASON: [inaudible]...to answer any questions you have.
NEIL DUNN: Point of order. I guess I'm still lost if we're in deliberations on...
YVES STEGER: Yes, we are in deliberation.

NEIL DUNN: Then do we have to reopen this up to get all this input and to have all this outside conversation or...?

YVES STEGER: Well...

NEIL DUNN: I don't know. I'm just...from a point of order...
YVES STEGER: We're just accepting your comments but we do not have to act on them. We went through the deliberation, we looked at all the facts and based on those, we ask Mr. Cook some additional information that will enable us to provide...

LARRY O'SULLIVAN: A better decision.
YVES STEGER: ...better decision making. And that's all we are looking, so we're looking to get some, actually, technical and dimensional information from Mr. Cook. That's about the level we were at at the end of the deliberation last month.

BILL MASON: And that's fine, Mr. Chairman. My only comments were, since you haven't reviewed your minutes, just to comment on some impressions that Board members had with regard to factual events which were not true and I don't want to...

YVES STEGER: I'm sorry, sir. This is not the time anymore. We have been through the facts. Whatever they were and the way they were laid out at that time and because we closed the time for questions or information, the only thing at this time we're gonna do is ask questions to Mr . Cook...

BILL MASON: Or to myself and I'd be glad to respond.

YVES STEGER: If you can respond on dimensional issues...
BILL MASON: ...I would be glad to do that, sir.
YVES STEGER: Thank you, sir. Okay. So, do we have questions, given the information that has been given to us at this time? It's still pretty confusing.

LARRY O'SULLIVAN: Are there any other facts that we need to know about on this case? That's the question.

YVES STEGER: Yeah. So I looked at the pictures and some of them are pretty confusing.
ROBERT COOK: They're all labeled on the back.
YVES STEGER: I'm sorry?

ROBERT COOK: Labeled on the back. As far as...

JIM SMITH: Labeled on the back of the...
YVES STEGER: No, they were...I know where they are, it's just that...There is one that shows a door on what would be the north side and it is facing towards the pond, so I'm assuming that that is the entrance to the kitchen?

ROBERT COOK: No, that's a garage door.
YVES STEGER: Okay.
JIM SMITH: If you look at...
YVES STEGER: Yeah.
JIM SMITH: In other words, that's the front...

YVES STEGER: Yup.

JIM SMITH: ...and that's looking at the rear. This is the side. You got one door in the garage going to the side...

YVES STEGER: Yup.
JIM SMITH: ...that's [inaudible] that side. It's not showing any door than the other side.

YVES STEGER: Oh, okay.
JIM SMITH: So they evidently have the [inaudible].
YVES STEGER: There is also a picture that shows a big boulder. You're facing your house...
ROBERT COOK: Right.
YVES STEGER: ...there's the garage, there's a big boulder. That boulder is on your property?
ROBERT COOK: Yes.

YVES STEGER: And there is also a tree, a forked tree. That one is also on your property?
RICHARD CANUEL: Yes, it is.

YVES STEGER: Okay. And the entrance door here.
JIM SMITH: Yup.
YVES STEGER: And there's no other way to get there to go to this portion.
JIM SMITH: I think there's one thing that's a little confusing. I think from the plans, you've made some changes and they're not indicated on this plan. I'm looking at the...

ROBERT COOK: Page three (3) [Exhibit " $B$ "], that garage door is actually on the opposite side.
JIM SMITH: Yeah. That's what I was afraid of.

LARRY O'SULLIVAN: And there is no other entrance on the...
YVES STEGER: No. On the other side.

LARRY O'SULLIVAN: ...south side of the building? That would be the south, right?
ROBERT COOK: This is the south side. There is the entrance that we spoke about and the walkway.

LARRY O'SULLIVAN: Is that the...?

ROBERT COOK: Page three (3).
LARRY O'SULLIVAN: Okay, gotcha. There is that entrance.

ROBERT COOK: Right. And that garage door on page three (3) moved to the other side, the front corner.

JIM SMITH: Okay. On the rear of the house, are those sliders?
ROBERT COOK: Yes.

JIM SMITH: So you can access the deck from those sliders?
ROBERT COOK: Yes.

JIM SMITH: Okay. One of my suggestions was to eliminate that walkway and just leave it at this point just to that side door.

YVES STEGER: Mm-hmm. Like here?

JIM SMITH: Right. That's what I was suggesting.
YVES STEGER: Yeah.
JIM SMITH: Which would reduce a little bit of the impact on that side of the building.
ROBERT COOK: If you look at the pictures, there is no impact until you get to the end of the house and what I was going to suggest is that we cut a forty five (45)...not a forty five (45), a fifteen (15) degree, which drops the...

JIM SMITH: Well, how can you say that? It's showing fourteen (14) point something feet to the corner of the garage and thirteen point four (13.4) to the corner of that deck, so it's gotta be encroaching into that fifteen (15) feet.

ROBERT COOK: The foundation doesn't. The deck does.

JIM SMITH: That's what I'm saying.
ROBERT COOK: Okay. Alright. Okay, I thought you meant the foundation.
NEIL DUNN: Well, the deck is a permanent structure, correct, Jim?
JIM SMITH: Right, but what I'm suggesting is to try to make this have less impact...
YVES STEGER: Mm-hmm.

NEIL DUNN: No, I understand that.

JIM SMITH: ...by removing that walkway from where that entrance door on the side is, from that point back to the deck.

YVES STEGER: Yeah.
JIM SMITH: If we eliminate that, that would at least bring it back to the side of the building as far as any encroachment on that side.

BILL MASON: We believe that that's a reasonable suggestion and we would agree that, as a contingency, should the Board consider this favorably, that we would take that...I guess it's a catwalk or whatever it is...

JIM SMITH: Yeah.

BILL MASON: ...that walkway, we would remove that walkway.
MICHAEL GALLAGHER: Can I see those pictures for a second, Jim?
YVES STEGER: Okay. So what did you think? And you would reduce also the...
JIM SMITH: Yeah, the deck would...
YVES STEGER: Would have to be cut as well.

MICHAEL GALLAGHER: Eliminate this whole walkway.

JIM SMITH: Yeah. Just leave it to the door...
MICHAEL GALLAGHER: Oh, he took the door out anyway...oh yeah. Right.
JIM SMITH: ...then cut it off at that point.

MICHAEL GALLAGHER: Yeah. Right.
YVES STEGER: So, all this walkway here and the portion of the deck that is attached to the walkway.

JIM SMITH: Right.

YVES STEGER: But keep exactly to this post here.
JIM SMITH: Yeah, that's what I'm suggesting.

YVES STEGER: Yup. See what...?
NEIL DUNN: Mm-hmm.
YVES STEGER: So, this would go and the deck needs to be reduced to be aligned with...
[overlapping conversation]
JIM SMITH: And the rest of the house?
YVES STEGER: Yes. Plus, he has no door on the other side, you know, he cannot just jump or do that, so, but it's our only way to reduce the impact. Larry, what do you think?

LARRY O'SULLIVAN: I think we got a lot of information here and if you don't mind me taking a few more minutes to look over it.

YVES STEGER: Go ahead. Go ahead, please. And if you have more questions...
LARRY O'SULLIVAN: The issues...you know the issue that I have is that...
YVES STEGER: Yup.
LARRY O'SULLIVAN: ...the original variances that we had were regarding an area variance, originally, that was requested to construct a house on a lot with no frontage.

JIM SMITH: Well, less than the required frontage.
LARRY O'SULLIVAN: Yeah. And we had a sixty (60) foot lot that we were presented and which was approved. Where the variance was approved, it was approved for "as presented."

YVES STEGER: Mm-hmm.
LARRY O'SULLIVAN: And if you'd like book, chapter and verse, I went and got the minutes and we all have them on the system. Jaye's got them there for us. That the presentation by Mr. Michels included that we wouldn't have an issue with the building that was being allowed as it was going to be a small, two (2) bedroom, in character with the other buildings in that neighborhood. And I believe now that I've seen the house, now that I've seen the drawings, that's not what we have and the original variance should be voted as null and void and I think this Board has the right and the authority to do it. And I suggest we do it. That was misrepresentation on the part of Mr. Michels to begin with, because he made the presentation and what we have on this is not a little or a small house. So, with that said...

NEIL DUNN: What was the date of...I'm sorry...

LARRY O'SULLIVAN: It was October of '07. This really wouldn't have ever come up if there wasn't a request for a waiver here of dimensional requirements. Because I don't believe our zoning officer would have gone back to the record to see what exactly was approved for this particular variance. I'm not aware of ever revoking a variance but I think we're very close to doing it here and Richard, I'd like your opinion on this.

RICHARD CANUEL: Well, under what grounds would you be revoking that particular variance?

LARRY O'SULLIVAN: Because it's misrepresentation from the original. The original variance was applied for with an unbelievable amount of effort put in by the Board members, you included...

YVES STEGER: Oh, yeah.
LARRY O'SULLIVAN: ...you almost heavily...
YVES STEGER: So what was that variance that you're talking about? What is...?
LARRY O'SULLIVAN: That's the one from '07, 11/21/07-2.
YVES STEGER: Eleven-twenty one-o-seven o-two (11/21/07-02). Do we have it in the records?

## LARRY O'SULLIVAN: Yeah.

YVES STEGER: Can I...? ZBA case records...

LARRY O'SULLIVAN: 'Cause I can't imagine anybody thinking that this is a small house. A small, two (2) bedroom house, similar to the characteristics of the ones in the neighborhood. I think one of the neighbors is here who...

YVES STEGER: It's not a complete file.
NEIL DUNN: You wanted the minutes of the case?

YVES STEGER: Yes.

NEIL DUNN: Then you'd have to go minutes. Let's see what the summary says, though, if you wanna check the summary real quick?

RICHARD CANUEL: Well, unless the granting of the variance was actually very specific, restricting the construction of the house to a specific number of bedrooms...

LARRY O'SULLIVAN: "As presented." If it was presented as a two (2) bedroom, small house and it was received as what he have here...

RICHARD CANUEL: But unless the Board actually put that as a specific restriction in granting the variance, I can't see how you can determine that there's a violation of that variance. So you would have to have those specific restrictions and criteria as part of your granting of the variance.

YVES STEGER: Okay. November...
LARRY O'SULLIVAN: Well, when we grant a variance, it is "as presented." When we make our grant, it is "as presented." So, if somebody came up and said they were gonna put up a twenty four (24) by twenty four (24) seasonal building and it turns into something else that's permanent, that's okay?

RICHARD CANUEL: Yeah, that's understandable. Yeah.
LARRY O'SULLIVAN: What is understandable? That it would not be...
RICHARD CANUEL: That if somebody built something other than what was represented, yeah.

LARRY O'SULLIVAN: Right.
RICHARD CANUEL: Yes, that's understandable. Sure.
LARRY O'SULLIVAN: Okay, well, that's where I'm going with this.
RICHARD CANUEL: Well, that's what I'm saying, yeah, I think you would have a very difficult time to show that the owner is in violation of that particular variance unless you had that restriction on that granting of the variance. That was part of the condition.

LARRY O'SULLIVAN: Well, my understanding...I don't know if you reviewed any of those notes from that meeting, but I did, because I remember this. I remember everybody hammering Mr. Michels at the time, that it's a small lot on an unpaved road. We expect you not to have a big house there and the comeback had been, in his own words, "a small, two (2) bedroom house."

RICHARD CANUEL: And was that specifically part of the Board's deliberation and consideration when they made their decision?

LARRY O'SULLIVAN: When who made that decision?
RICHARD CANUEL: When the Board made that decision.

LARRY O'SULLIVAN: To approve it?
RICHARD CANUEL: Yeah.
LARRY O'SULLIVAN: Absolutely.
RICHARD CANUEL: Yeah?
LARRY O'SULLIVAN: I believe that there was a misconnect or a disconnect between what Mr. Michels had presented and what we have here.

YVES STEGER: So, we're going to have to...I recommend that all the members start reading the minutes of the 11/21/07 case.

BILL MASON: For the record, Mr. Chairman, the living area of this house is thirty five (35) by twenty eight (28) and it's a two (2) bedroom house. That should be reflected in the plans that the Board was given tonight.

LARRY O'SULLIVAN: Thirty five (35) by twenty eight (28)? I thought thirty six (36) by twenty eight (28) is what's...

BILL MASON: Excuse me, thirty six (36) by twenty eight (28).
YVES STEGER: That's interesting.
LARRY O'SULLIVAN: That's what's on the plan. What's above the garage? What's above the garage?

ROBERT COOK: It's a piano room.
LARRY O'SULLIVAN: It's a room. Is it living space?
YVES STEGER: It's pretty interesting. The minutes...
LARRY O'SULLIVAN: Watch. Be specific with us.
YVES STEGER: This is...
LARRY O'SULLIVAN: Don't take the advantage of, you know, our experiences...
BILL MASON: I wasn't here in '07 when the...

LARRY O'SULLIVAN: Well, you just represented the house is twenty eight (28) by thirty five (35). And that's the...

BILL MASON: Well, on the plans that I'm looking at, that's what it's reflecting.
LARRY O'SULLIVAN: And what's above the garage? You're not measuring the garage at all in that.

YVES STEGER: Actually, it really doesn't matter if the garage is in there. Okay, "Yves Steger: That's a pretty narrow lot. I see about fifty five (55) to sixty (60) feet. John Michels: Yes, about sixty (60) feet. Mark Officer: Sixty (60). Yves Steger: Do you believe that you can put a house in there that will meet all the setback requirements on both sides? John Michels: Yes, in fact, there is a plan that shows how it...[Yves Steger]: Okay" [see minutes of Case No. 11/17/ 2007-2 and 3, page 5].

LARRY O'SULLIVAN: Have you read a little further...
BILL MASON: And I firmly believe he believed that. If the lot consistently, from the street back to the pond, was fifty nine point three three (59.33) feet, we wouldn't be having this meeting that we're having tonight. And if this error was picked up earlier on before this house was complete, as opposed to a request to have a certified plot plan done prior to the certificate of occupancy, we wouldn't be here tonight, right? We didn't do anything deliberately. We thought we had a lot that was sixty (60) feet wide and we designed a house...

LARRY O'SULLIVAN: Mr. Chairman...
BILL MASON: ...that was twenty eight (28) feet wide...
YVES STEGER: I'm sorry, sir.
BILL MASON: ...it would fit on it.

YVES STEGER: I'm sorry, sir.
LARRY O'SULLIVAN: There's a reference to site specific plan and permit, Exhibit "C" which was made. A copy of the plan where everything would be on the lot is Exhibit " B " for those minutes [Case No. 11/21/2007-2]. And the restrictions, we said...Mike Brown said, I think, "the applicant must still receive a State approved septic system and follow Town building and zoning ordinances" [see minutes of Case No. 4/19/2006-2 and 3, page 8]. Right? That was placed as a restriction, a deliberate restriction. What we were all expecting was a small house as was presented. What we've got isn't. I believe it's a mistake to allow it to exist as a variance because it was misrepresented and I do think that this Board has the authority to withdraw the past variance and we should. To make it an unbuildable lot. Back to where we were. What would happen to the building? Well, we have the option. We have the option to have the
applicant take us to court. Let's see how a court would say, 'this is what the record showed, this is what was built, and they match,' because, you know, I think it's quite obvious that that was not the intent when the presentation was made a two (2) bedroom...small two (2) bedroom house, similar in character to the other houses in the area. When the house next door is a third the size, perhaps.

YVES STEGER: Now, I understand what you're saying but...it's clear that a mistake has been made.

LARRY O'SULLIVAN: Yes,it's obvious.
YVES STEGER: A gross mistake, okay? We were talking about a very small lot and we approved with the understanding that what we were approving would meet all the setback requirements. That's stated very clearly in the discussions and the presentations. So...

LARRY O'SULLIVAN: And then the restriction on top of that that was added to the approval.
YVES STEGER: Yup. Okay, but we can still give the benefit of the doubt that the mistake was made in good faith. I mean...

JIM SMITH: Well, you know, one of the problems I have with this, under that section, it talks about...how is it worded?

LARRY O'SULLIVAN: Are you talking about...?
JIM SMITH: "The violation was not the outcome of ignorance of the law or ordinance or failure to inquire."

LARRY O'SULLIVAN: But you're talking about the current thing on the table.
JIM SMITH: Yeah.
LARRY O'SULLIVAN: Alright? So, we are speaking a little bit of a different thing. I'm talking about the original variance. We wouldn't be here tonight if the original variance hadn't been approved. We wouldn't be in this....Mr. Cook wouldn't be in this pickle if the presentation was what he was going to build.

YVES STEGER: Well, but...We have to assume that at the time of the presentation, there was an understanding on the part of the applicant or the person presenting that what they were presenting was correct. I'm making that assumption. And that ultimately, through misunderstanding, lack to inquire, not following through with the contractors, it didn't happen to be what they presented during the granting of the variance.

JIM SMITH: I think the other problem you'd have with...it is, in fact, a two (2) bedroom house.

YVES STEGER: Mm-hmm.
JIM SMITH: What your perception of small and what mine is and what their [sic] is may or may not be the same thing.

NEIL DUNN: If I may make a statement, that variance, $11 / 21 / 2007-2$, was because they were denied a building permit.

YVES STEGER: Correct.
NEIL DUNN: And so they came to us to appeal the Building Department's request for a building permit. So we did, to Larry's point, we made sure we went through all this, 'hey look, it's an undersized lot.' It was very clear, so to come back, to know you have that small of a lot, you were denied a building permit and all these restrictions and the minutes of the case are public record, and those were made part of the variances granted subject to the minutes of the presentation as it was presented, and then to come back a year later or two and say, 'well, geez, guess what, it's too big now,' it gets a little disconcerting. So, to get back to the points of the equitable waiver...

YVES STEGER: Mm-hmm.

NEIL DUNN: ...and does it diminish the property values of the neighbors is one I'm having trouble with...

LARRY O'SULLIVAN: Mm-hmm.

NEIL DUNN: ...and was it made out of ignorance or lack of follow-through or something is what I'm having trouble with, so I guess it gets back to that. After that, I guess we can let the rest of the people worry about what goes on. As the Zoning Board, my thought is we're here to go through these steps, do these steps get answered favorably for the applicant?

YVES STEGER: Mm-hmm.
LARRY O'SULLIVAN: You're just considering and concerned about the existing request for...
NEIL DUNN: Right.
YVES STEGER: Yes.

LARRY O'SULLIVAN: ...an equitable waiver.
NEIL DUNN: I think for this case, now. Maybe other business would want to bring up where we go otherwise but I don't know, procedurally...

YVES STEGER: But it really doesn't matter whether we reject this one or we cancel the previous variance...

LARRY O'SULLIVAN: Absolutely, it matters.
YVES STEGER: The result is identical...
LARRY O'SULLIVAN: Absolutely, it matters.
YVES STEGER: ...he has to rear down his house, period.

LARRY O'SULLIVAN: No, no, no, no. That's not the case at all. It really isn't the case.

YVES STEGER: Yes, it is.
LARRY O'SULLIVAN: No, it isn't.
YVES STEGER: Why not?
LARRY O'SULLIVAN: There's no way that he's gonna tear down that house.

YVES STEGER: So?
LARRY O'SULLIVAN: I mean, I don't think there's anybody in this room has any idea or thinking that he's gonna do it. What I would suggest is that if we remove the original variance, we, in effect, say that it was done in bad faith. I believe that we could be in a position where we would have a new opportunity to provide a variance for that lot. For an existing building. A nonconforming, existing building. Am I getting close here, Richard?

RICHARD CANUEL: I think you're talking two different subjects. And one of the reasons why the equitable waiver provisions were created, simply because granting a variance for an issue like this is very difficult for the Board to show, primarily, hardship in granting a variance for something like this. Equitable waiver is probably the ideal way to go in a situation like this. Considering rescinding the original variance, a building permit was issued based on the approval of that variance. Construction proceeded based on approval of that variance, so voiding the variance at this point in time isn't going to correct anything. I think that's a moot point.

LARRY O'SULLIVAN: Oh, it would be? Alright.
YVES STEGER: Yeah.

RICHARD CANUEL: Yeah. Yup.

YVES STEGER: I agree. Essentially, you know, we were at, essentially, at the end of the deliberation. We wanted to see, how can we limit the damage?

LARRY O'SULLIVAN: Yeah, but what brought this all up, though, is because I knew that we had hammered away at the width of this...the lot and what have you...

YVES STEGER: Absolutely.
LARRY O'SULLIVAN: ...to make sure that we didn't wind up with something that went outside the boundaries, and it did.

YVES STEGER: Yes, but if you read the minutes of last month...
LARRY O'SULLIVAN: I did...
YVES STEGER: ...we essentially did...we said exactly the same thing.

## LARRY O'SULLIVAN: Mm-hmm.

YVES STEGER: Anybody building on such a small lot should have been there and should have watched the contractor like a hawk to make sure that it was an inch on the right side as opposed to an even an inch on the other side and it is several feet wrong on both sides. So, I mean...but that's the fact. That's what he's coming now for the equitable waiver, because, you know, if we say, 'well, no, you don't get it,' essentially, the house can never get a building...

LARRY O'SULLIVAN: Occupancy. Right.
YVES STEGER: ...occupancy, okay?
LARRY O'SULLIVAN: Yeah, we're not gonna let...
YVES STEGER: Which is equivalent to essentially saying...and I think that the gist of what we discussed last time was okay. The interest of the community, including the neighbors...

LARRY O'SULLIVAN: Well, we haven't heard from the neighbors, except for that letter.
YVES STEGER: Well, that was last time. There is no opening for any additional statement at this time. We're in deliberation.

JIM SMITH: Could I ask a question?
YVES STEGER: Yup.

JIM SMITH: Richard? Do you have the copy of what he submitted for a plot plan when he applied for the building permit?

RICHARD CANUEL: With the building permit?
JIM SMITH: Yeah.

RICHARD CANUEL: Well, what we have is a copy of the septic plan, which often times we do rely on...

JIM SMITH: Yeah.

RICHARD CANUEL: ...the proposed location of the structure because that needs to be shown along with the septic plan for elevations and so forth. And I'm presuming that that was the plan that was relied on when we issued the building permit. And if you look at the structure that's on that plan, that structure appears to meet the sideline setbacks. There is clearly, you know, fifteen (15) feet on both sides of that.

YVES STEGER: Yup.
RICHARD CANUEL: I don't have a scale with me...

YVES STEGER: Yeah, and there is no deck that protrudes here and an...
LARRY O'SULLIVAN: There's no side walk.
YVES STEGER: Yeah, and no side walk. So, yeah, you know, and if this is the kind of thing we received when we did the variance in 2007, we would...

LARRY O'SULLIVAN: It's reinforcing my point.
YVES STEGER: No, so, you know, how come that they didn't build that? And actually, even the elevation are on this one, so, that's probably one of the best one I've seen in a long time.

JIM SMITH: Mm-hmm. Do you have a scale so we could scale that?
RICHARD CANUEL: I didn't have one with me, no. But I did look at the plan previously and it certainly meets the fifteen (15) foot setback.

YVES STEGER: Use this.
JIM SMITH: Well, I was trying to figure out what the size of the...

YVES STEGER: Oh. 'Cause you see, essentially, looking back at what should have happened and what did happen, today we are facing a situation where what was built was not what was represented or what even potentially the applicant expected, okay? That's what we are facing, so there are no two (2) ways around. Either we do not accept the equitable waiver, in which case, that house will never be lived in because he will not have an occupancy...

LARRY O'SULLIVAN: Or we approve it with a restriction.
YVES STEGER: Or we approve it with a restriction.
JIM SMITH: No, it's either...it's an equitable waiver, so either you approve it or you don't. This is not a variance.

## LARRY O'SULLIVAN: Right.

YVES STEGER: Are you saying we cannot put restrictions on an equitable waiver?

JIM SMITH: No, I don't believe you can.
YVES STEGER: Sure, we're the Board.
[laughter]
YVES STEGER: I mean, from a legal point of view, is there anything that will stop us to put restrictions or conditions? Like those that you suggested about the fact that there will not...that we will reduce the size of the walkway...

JIM SMITH: Yeah.
YVES STEGER: ...and the size of the...so that the encroachment on the neighbors is limited and the only portion that will be limited, that will stay is the one that gives him access to his house through the door. That is a reasonable restriction...

RICHARD CANUEL: There's a scale.
YVES STEGER: 'Cause if we can't put restrictions, you know, then...
LARRY O'SULLIVAN: Well, you can also be specific about what you do approve.
YVES STEGER: Mm-hmm.
LARRY O'SULLIVAN: What's approved is ' $x$,' ' $y$,' and ' $z$ ' without a porch or a deck or a side room or what have you.

YVES STEGER: I'm quite sure that people will do that very, very carefully. We're good at that in this Board.

JIM SMITH: Hey, Rich? Wanna come here for...? They only show twenty two (22) feet wide...
RICHARD CANUEL: [inaudible] say. [inaudible] the permit based on that...

JIM SMITH: [inaudible] plot plan...

YVES STEGER: See, even the house is bigger. See? It's not oriented correctly, but in addition, you see, it is...

JIM SMITH: Yeah, I know.

YVES STEGER: How much is this one? That's about twenty...
JIM SMITH: Twenty two (22).
YVES STEGER: It's twenty two (22) here. Well, it is twenty...
JIM SMITH: This is showing about twenty two (22) feet.

YVES STEGER: Twenty two (22) feet?
JIM SMITH: Yup. Which gives it just over fifteen (15) feet on that side and just over...
YVES STEGER: Sixteen (16) on the other.
JIM SMITH: Right.

YVES STEGER: Okay. So they didn't put...they put the house, first of all, it is now twenty six (26) here and twenty eight (28) here...

JIM SMITH: Right.
YVES STEGER: Plus there is a walkway and a deck. And at twenty six (26)...what is the distance here?

MICHAEL GALLAGHER: Fifty nine (59) and change, sixty (60)...

JIM SMITH: Fifty five (55).
MICHAEL GALLAGHER: Oh.

YVES STEGER: Fifty five (55) minus thirty (30)...

RICHARD CANUEL: So it gives you only about twenty five (25) feet.
YVES STEGER: Twenty five (25) feet and he put...and he put twenty eight (28) feet.
JIM SMITH: Yeah, see, here's where the problem comes in. That's almost sixty (60), but that's at an angle.

YVES STEGER: Yeah, no, I understand.
JIM SMITH: Versus the...
YVES STEGER: So it is fifty five (55). He essentially could put a house that is...how much is this one, you said?

JIM SMITH: Twenty two (22).
YVES STEGER: Twenty two (22). And is house is twenty six (26) and twenty eight (28) with a deck that is thirty two (32).

LARRY O'SULLIVAN: [inaudible] there.
YVES STEGER: Okay? So that was what was proposed. Twenty two (22), fifteen (15) and fifteen (15).

JIM SMITH: I mean, that's what was shown on the septic.
YVES STEGER: And, but we have...

JIM SMITH: The septic is showing you approximately fifty five (55) feet of usable space. The building width on this was showing about twenty two (22) feet.

YVES STEGER: Mm-hmm. And it is not...

LARRY O'SULLIVAN: As opposed to twenty eight (28) feet.
YVES STEGER: It is not aligned with the lot, one thing, which makes it worse, and it is twenty six (26), twenty eight (28) for the house, which in here, is contiguous, and here has an indent and there is a deck which is thirty two (32).

MICHAEL GALLAGHER: The building permit says twenty eight (28).

BILL MASON: Just a point of order, I don't believe my client had that septic system designed, so I don't know who the applicant was on that septic system design. I'm advised that when he purchased the lot, he purchased it with an approved septic system design for a two (2) bedroom home, not a particular sized two (2) bedroom home.

JIM SMITH: I understand what you're saying.
BILL MASON: Okay.
JIM SMITH: But what I'm saying, what the plan is showing, that the width of the lot was, in fact, around fifty five (55) feet. The sixty (60) feet is at an angle of the street. So that's why the misconception was that the lot was, in fact, sixty (60) feet wide. In reality, it was only fifty five (55) feet. The proposed house per the septic plan was approximately twenty two (22) feet wide, which gave him about sixteen (16) feet on either side of the house.

BILL MASON: I don't know who that plan recites as the owner, but I'm told it's not Mr. Cook, so...

JIM SMITH: Well...
NEIL DUNN: He submitted it, though.
JIM SMITH: He used...is this what you used to submit for your building application?
ROBERT COOK: No, I...they had that already because it was submitted before by the...I think their name was Yetka's.

YVES STEGER: Yeah, Joanne Yetka. That's the previous owner.
ROBERT COOK: I submitted a set of blue prints. I submitted a set of blue prints that were twenty eight (28) by sixty two (62) when I went for the building permit. And I was never refused a building permit, like was stated earlier. It was my variance had lapsed because of the six (6) month period, so I was just told I had to get another variance and I was never refused a building permit. That was misstated. So, for the record, I went to get a variance because my variance had lapsed.

BILL MASON: Expired.
ROBERT COOK: It expired. And I submitted twenty eight (28) by sixty two (62) for the building permit, which was approved and states on the building permit that size.

LARRY O'SULLIVAN: See, what we have the issue with is the original case was heard for this presentation of the septic. The original notes that we have here in the beginning of this case was that this is all referring to that as being what was submitted and again and again, it had been
referred to as "the septic design," "the septic design." It was the only one we've seen was that one. So, that's where we're coming from. You claimed it as your own during last meeting. That's why we have a problem with it. So, but besides that, let's go along with the... we see that there was an error. There was an error in measurement. Can we continue on?

YVES STEGER: Alright. So, what would you like to propose?
LARRY O'SULLIVAN: I think we need to go through the points. We have multiple points that we have in a worksheet for an equitable waiver.

YVES STEGER: Somehow I lost all my papers.
NEIL DUNN: This is...
LARRY O'SULLIVAN: Do you have extras?

NEIL DUNN: Well, if you want...
YVES STEGER: No, I had a whole stack of papers. Thank you. That will help me a lot. Alright. Let's go to the worksheet. One (1), explain the violation was not noticed or discovered by any owner, former owner...until a structure has been substantially completed or until after a lot or other division in land has been subdivided by conveyance to a bone fide purchaser for value. Okay, so when was the...the issue was discovered at the time he asked for an occupancy, you know, and he submitted the plan...

LARRY O'SULLIVAN: Occupancy permit, right.
YVES STEGER: ...the Town said, 'well, that's not correct.'
LARRY O'SULLIVAN: Despite the fact that the original variance said that he had to conform with all of the requirements and one of the requirements is to submit...

JIM SMITH: Well...
NEIL DUNN: Yeah, but...
LARRY O'SULLIVAN: ...to submit the...what is it, the footings...
JIM SMITH: Certified footings.
LARRY O'SULLIVAN: Certified footings plan. And it wasn't.
JIM SMITH: Okay, but I think there's no argument that number one (1) was met. It wasn't...

LARRY O'SULLIVAN: It wasn't found until...
JIM SMITH: The violation was not found...

## NEIL DUNN: Correct.

YVES STEGER: Until afterwards.

JIM SMITH: ...until it was substantially complete.
YVES STEGER: So, it's completed.
JIM SMITH: So, that's not...that's okay.
YVES STEGER: Okay.
LARRY O'SULLIVAN: That's okay, but it wouldn't have been okay if it had been followed...
JIM SMITH: Well, no, but we have to look at that one (1) question.
YVES STEGER: If it wasn't wrong, he wouldn't be here.
JIM SMITH: Right, but...
YVES STEGER: Remember, it is...
NEIL DUNN: [inaudible] probably could be...
JIM SMITH: [inaudible] When was it discovered? It was discovered when the building was substantially complete.

LARRY O'SULLIVAN: Right.
JIM SMITH: That, we have to agree, is correct.
YVES STEGER: The thing is...yup. Now...
JIM SMITH: I would like to skip number two (2)...
YVES STEGER: For the time being?
JIM SMITH: Go to three (3) and four (4).

YVES STEGER: Three...

NEIL DUNN: Two (2), or three (3), the physical or dimensional violation does not constitute a public or private nuisance or diminish the value of other property in the area, nor interfere with or adversely affect any present or permissible future uses of any such property. I kind of think it... perhaps thirty six (36), right next door to them, it could diminish their property value. The building and the deck are...

LARRY O'SULLIVAN: It does diminish the property value. It's called "external obsolescence" when somebody outside your realm, outside your property, does something that is outside of your control, that makes their property worth less. And because there's a huge wall that was built and the house on top of it, that yard, that lot, that house that's there now is perpetually in shade. I was there at twelve...

YVES STEGER: Are you saying that you recommend that it be torn down? Well, you have to be consistent with your arguments. You cannot go one way or the other way, okay?

LARRY O'SULLIVAN: I believe that we made a recommendation to somebody else in similar circumstances where they changed the roofline to...instead of being a flat, two (2) story roof...

YVES STEGER: I remember that one, too.
LARRY O'SULLIVAN: ...to being a dormered roof to accomplish the same thing with less intrusion on their neighbors. However, in this case, I believe that that three (3) feet at one end and a foot in the other end isn't a major reason for the shade in the yard next door but it's incrementally larger area of shade that and obstructed view that the existing homeowner has to deal with.

YVES STEGER: No, I understand but remember, the things that we can still impact at this time...

## LARRY O'SULLIVAN: Right.

YVES STEGER: ...is that walkway and the deck.
LARRY O'SULLIVAN: And the roof.
YVES STEGER: We can look into that...
LARRY O'SULLIVAN: Well, let's go on.
YVES STEGER: But...

LARRY O'SULLIVAN: Let's not let that be the sticking point.

YVES STEGER: Okay.
NEIL DUNN: Mr. Chairman, if I may, when you look at 674:33-a, if you look at the premise of the whole thing, it says, one or "I," "When a lot or other division of land, or structure thereupon, is discovered to be in violation of a physical layout or dimensional requirement imposed by a zoning ordinance enacted pursuant to RSA 674:16, the zoning board of adjustment shall, upon application by and with the burden of proof on the property owner, grant an equitable waiver from the requirement, if and only if the board makes all of the following findings." And those are the findings we're going through.

YVES STEGER: I understand.

## NEIL DUNN: Okay.

YVES STEGER: Mm-hmm. That's what we're going through, so, essentially... and it has to be all of them, okay? For example, we've not gone through two (2) yet at this time, but...

NEIL DUNN: So, I guess, if we're skipping two (2) and we're still going and we're looking at three (3), it would come down probably to a vote of whether we think it diminishes the property value of surrounding property. I personally believe it does. It's such a narrow lot and a small neighborhood like that, that much encroachment on the setback definitely could hinder the property value, is my thought.

YVES STEGER: Anybody else has an opinion on that?
LARRY O'SULLIVAN: Well, we have to talk about our Master Plan as being the reason that we have a fifteen (15) foot minimum...alright? That is the minimum. We don't want anything any closer by building, by our ordinances, and our Master Plan calls that crowding. When things get...the discussions that took place in determining what fifteen (15) feet meant, it meant, to some people, the foundation, to others, the side of the building, to others, the overhang of the roof, to others, the deck off the side or the back, meant all those things. Where do you start your measurements from? So they assume that fifteen (15) feet would be whatever we consider to be fifteen (15) feet. Well, if you took fifteen (15) feet from the roofline, the roof overhangs the side that we're looking at by a foot or more, doesn't it? And that, while it's not ground level, at the same time, where would snow fall? There's a walkway and then there's a fall off, a drop off with what is, in effect, a man-made retaining wall. Have you seen the property, Richard?

RICHARD CANUEL: Mm-hmm.
LARRY O'SULLIVAN: So, what would you estimate the height of that wall?
RICHARD CANUEL: There's two (2) retaining walls on the property.

LARRY O'SULLIVAN: I'm talking about the one on the side where 36 abuts.
RICHARD CANUEL: Five (5), six (6) feet maybe?
LARRY O'SULLIVAN: Five (5) or six (6) feet? And then a building. By the way, we don't really have where those rocks are on that lot, do we?

YVES STEGER: No.
LARRY O'SULLIVAN: Where that cliff is or where that retaining wall was built? Is that on there?

YVES STEGER: No.
LARRY O'SULLIVAN: Is that on any drawing?
YVES STEGER: No. So, one (1) and four (4), in my opinion, are okay. We have problems with two (2) and three (3). Oh, and by the way, you can have comments or restrictions.

JIM SMITH: Okay.
YVES STEGER: So, if we want to do that...
LARRY O'SULLIVAN: I beg your pardon?
YVES STEGER: We can do comments or restrictions. Michael. Any grand idea? This is a difficult one.

MICHAEL GALLAGHER: Yes, it is.
YVES STEGER: This is a mess.
LARRY O'SULLIVAN: This is a public interest one more than anything else. There's a public interest here. We're talking about a foot, a three (3) foot, you know?

YVES STEGER: Mm-hmm.
LARRY O'SULLIVAN: But this was really a public interest thing as far as I'm concerned. We're not really representing, you know, ourselves. We are representing, almost exclusively here, because we haven't heard from any abutters, we're only representing the public interest. Public interest and the fairness in our zoning requirements and regulations, as well as the things that we're presented with here in the way of the request for the waiver. So, go ahead, Mike.

MICHAEL GALLAGHER: I'm just...I'm still trying to, you know, fathom knowing...knowing the size of this lot and how meticulous...once that foundation was poured, I know, personally, I would have been measuring, so...you know, as far as to go back, Neil, what you said about the properties, I think, what is it? The house to the left of it's another house, too, but I guess what I'm saying, it might possibly work the other way as far as the land itself goes, you know? And, you know, pertaining to the value, these other homes...because that house, I believe, is pretty small. The other side of it.

YVES STEGER: On the other side?
MICHAEL GALLAGHER: Yeah.

YVES STEGER: Thirty six (36)? Yeah, it's a very small house. It is, yup. Actually, it shows on the pictures.

MICHAEL GALLAGHER: Yeah, I drove by there. I've seen it.
LARRY O'SULLIVAN: Well, the deck is at the roof line of the other house.
MICHAEL GALLAGHER: Yes, well, when I looked at it from that angle, yes. You're right. That deck is...it dwarfs the...you're right. If you're looking down at the roof of the house.

YVES STEGER: Correct, but the windows of the house do the same thing. See?
MICHAEL GALLAGHER: Yeah.
YVES STEGER: And probably even if it had been a twenty two (22) foot house as originally planned, you know, he would be looking directly in there, so, that's really not the main issue. The main issue is that, are the multiple feet on each side, which is against the law, against the zoning ordinances, enough of a burden to the value of the property of the other owners or to the community at large, to essentially, to rip the house? 'Cause, I mean, let's face it, guys, you know, the decision today is...the reason we are agonizing is because there are two (2) things; one (1), we can approve with restrictions or we can reject it based on the four (4) points that are in here and remember, we have to agree on all four (4) because if there is one (1) that is none, that's it, we have to reject the application.

## LARRY O'SULLIVAN: Correct.

YVES STEGER: So, I hope you all realize that this is pretty important.
LARRY O'SULLIVAN: Well, two (2) out of the five (5) of us who have mentioned anything think that there's gonna be external obsolescence and diminution of the neighbor's value simply because snow, rain is gonna be falling on the house next door and then flooding the lot. There is no place for runoff to go. What we would need to do is put a restriction in there to include
special gutters in order to eliminate the runoff and what have you from the house and the walkway so that they go elsewhere, rather than on the abutting property. Because, you know, that's, to me, something that needs to be noted.

YVES STEGER: Yeah, and you could argue that actually for point two (2), definitely, there was ignorance of the law or a failure to inquire.

LARRY O'SULLIVAN: We're not doing two (2), I thought you said we were skipping that...
YVES STEGER: Yeah, I know.
LARRY O'SULLIVAN: ...until we got to four (4).
JIM SMITH: Okay, to your point, the existing gutters that are on the house, where do they drain to?

ROBERT COOK: Into the ground, into leaching lines.
JIM SMITH: Okay. So, essentially, he's addressed that. There are gutters on the house, they have...

## LARRY O'SULLIVAN: I saw the gutters on the house.

## JIM SMITH: Yup.

LARRY O'SULLIVAN: What I'm concerned about is, there's runoff from the deck and the walkway, if we're gonna leave the walkway in place. If your intention is to leave the walkway in place. The snow is not gonna stay in the gutter. The snow's gonna fall off just like everybody else's does, out into the...away from the house. Where's it gonna wind up? It's gonna wind up in the neighbor's yard, so, with the retaining wall there, there's very little space to do anything on that side of the house and including in that, I believe, is handling the runoff or the fall-off of the snow.

YVES STEGER: Well, given the elevation plans, they are gonna have a great tendency to fall towards the pond rather than to go laterally. You've seen the lines? So, yes, they are way too close but they are a couple of feet too close on each side. And we looked into that.

LARRY O'SULLIVAN: Well, I've walked the lot.
YVES STEGER: What?
LARRY O'SULLIVAN: I've been on the lot. I walked the lot. I walked around it. I have a pretty good impression and feel that what we're gonna wind up with is, or what the neighbor is gonna wind up with is snow.

MATT NEUMAN: I just think, I think you may have a problem proving that's a diminution of value. Snow may fall into the neighbor's lot.

LARRY O'SULLIVAN: That is just one of them. I already said the reason why. The reason why is because the additional foot of the overhang and the height of the building as it was put there puts the whole lot into the shade....as opposed to if the building had been built with a larger foundation or if a flat or a more level, instead of being built...

MATT NEUMAN: Well, they couldn't do it with a larger foundation, though.
LARRY O'SULLIVAN: No, I meant taller. I don't know if you saw the building, Matt, but it was built...backfill was brought in and to a hillside. The lot was built up and the foundation was built into what was built up. So what you have is on this hillside, a retaining wall and then a small walkway and then twenty six (26) feet of house, twenty eight (28) feet of house with a walkway right there. So you have the house, the walkway and this drop-off. So, the issue isn't what it did to the lot that he was building on. It was the lot that existed.

MATT NEUMAN: Right. Where was 36 throughout the building process?
LARRY O'SULLIVAN: What difference does it make?
MATT NEUMAN: I mean, that's who's directly impacted, according to what you're saying, so I just...I find it hard, if 36 didn't raise any objections throughout the building...

LARRY O'SULLIVAN: One of our basic functions is to act in the best of the public interest, regardless of whether there's anybody who's an abutter who is offended or upset or in...whether they show up or not.

MATT NEUMAN: Mm-hmm.
LARRY O'SULLIVAN: And that's where I'm coming from. You have to put yourself in the shoes of the person that would be there. See, I put myself in Mr. Cook's shoes and his abutter's shoes. I think that's what we all have to do, so...I know there's a compromise that we're coming to here, it's just a matter of can we pull through a compromise...?

YVES STEGER: Would you have one to present?
LARRY O'SULLIVAN: You mean...?

NEIL DUNN: Do we want...?
LARRY O'SULLIVAN: ...make a motion?

## YVES STEGER: Sorry?

NEIL DUNN: Did we want to...is everybody finished discussing the points? I know Jim had recommended we skip two (2) for a minute.

YVES STEGER: Yup.
NEIL DUNN: Is everybody happy with...?
YVES STEGER: So, for three (3), essentially, we have two (2) thoughts, you know, one (1), yes, there is small impact but not sufficient to justify a reduction in property value or a public or private nuisance.

LARRY O'SULLIVAN: That's what you say.
NEIL DUNN: I personally do believe it's a...would diminish...
YVES STEGER: No, I understand.
NEIL DUNN: Oh, okay.
YVES STEGER: I said we had different opinions about the...
JIM SMITH: We're split on that.
YVES STEGER: ...that we are split.
JIM SMITH: We're split on three (3).
YVES STEGER: I agree with you. You said...
NEIL DUNN: I thought you said not substantial, though...
YVES STEGER: No, no. I'm saying some people believe it's more important than others and that's why we have a board and we vote...

NEIL DUNN: Exactly.
YVES STEGER: ...[inaudible] otherwise, you know, with one (1), it would be very easy to make a decision and that's how the interest of both the Town and the applicants are being protected by the law.

MICHAEL GALLAGHER: You know, I didn't pay as close attention, Larry, to what you were saying about how it was raised...

LARRY O'SULLIVAN: Mm-hmm.
MICHAEL GALLAGHER: ...you know, so, that kind of...
YVES STEGER: But remember, it would be raised even if it was twenty two (22) feet wide.
LARRY O'SULLIVAN: Yeah, but it would have been three (3) feet back or a foot back or so many feet back.

YVES STEGER: Correct. Correct.

NEIL DUNN: To me, it wouldn't be...

LARRY O'SULLIVAN: The thing that it appeared to me was that it wasn't given any consideration. And that's, you know...

JIM SMITH: You know, when you look at the zoning regulation, I believe there's a maximum of height of what, thirty five (35) feet?

RICHARD CANUEL: Yeah, thirty five (35) feet for a structure.
JIM SMITH: So, as long as it's less than thirty five (35) feet...
YVES STEGER: It's perfectly allowed.
LARRY O'SULLIVAN: It's permissible, right.
JIM SMITH: It's permissible.
YVES STEGER: Mm-hmm.
JIM SMITH: So, I don't think you can...
LARRY O'SULLIVAN: I'm not saying it's not permissible...
JIM SMITH: ...put an additional standard on this, over and above what would be expected.
YVES STEGER: Mm-hmm.
LARRY O'SULLIVAN: I'm just saying...I'm not saying it's not permissible. I'm saying in the circumstances that we're talking about, it's negatively impacting his neighbor.

YVES STEGER: Okay. I think we have different opinions on that one.

JIM SMITH: Yeah.
YVES STEGER: But we respect your opinion.
NEIL DUNN: So then number two (2)?
YVES STEGER: And then we go to number two (2), so we are...
LARRY O'SULLIVAN: Did we hit number four (4)?
YVES STEGER: Well...
NEIL DUNN: Either way, we have to hit them all.
YVES STEGER: What do you think?
LARRY O'SULLIVAN: Was it ignorance of the facts?
NEIL DUNN: Failure to...
YVES STEGER: Or...but let's say that the degree of past construction...
MICHAEL GALLAGHER: Or investment made...
YVES STEGER: The cost of correction far outweighs any public benefit to be gained. I think that's pretty okay.

LARRY O'SULLIVAN: I have a problem with that, too, because there's one thing when you don't know that you've done something wrong and it's another thing when you don't want to know that you've done something wrong. And that's where I think we're at because when you don't go for the multiple permitting...

YVES STEGER: Well, that's why I recommended we start talking about number two (2)...
JIM SMITH: Right.
YVES STEGER: ...because number two (2) then is, you know, you're making some assumptions that there is bad faith and I don't want to go there.

LARRY O'SULLIVAN: No I'm not.
YVES STEGER: Maybe not taking care of business, you know, carelessness, but...so, number two (2) is 'outcome of ignorance of the law or failure to inquire.' The other one, I'm not gonna
make those assumptions. Is it a good faith error in measurement or calculation? This is a big one. I mean, given the circumstances, as you said, and we have already said last time, last month that everybody on such a small lot should have been like a hawk over how it's done.

LARRY O'SULLIVAN: Especially since we hammered away at it at the prior...original variance request.

YVES STEGER: Mm-hmm.
NEIL DUNN: Well, I guess I would not say it was ignorance of the law 'cause it was quite clearly brought up in the variance that allowed him to build there that we're very concerned about all this. So, I wouldn't think we could say he was ignorant of the law. I think that was quite clear.

JIM SMITH: I think there's one problem with that. If you look at that case and who represented who...

LARRY O'SULLIVAN: John Michels was representing.
JIM SMITH: Right and I believe somewhere in here it talks about where Mr. Cook was.
YVES STEGER: In India.
JIM SMITH: He was in India. So he was not present at that hearing.
YVES STEGER: Yeah, but for the presentation, it doesn't matter. It's the failure of the owner, owner's agent or representative. So they are, you know, it doesn't matter. As long as he had somebody that was entitled to speak to him. Otherwise, we wouldn't even have accepted the person to talk...

JIM SMITH: No, no, no, the point I'm trying to raise is the fact that he wasn't there, he didn't hear the requirements of the fifteen (15) feet and so forth...

LARRY O'SULLIVAN: It doesn't matter, Jim.
JIM SMITH: ...unless he read the minutes or...
MATT NEUMAN: No, but his...
LARRY O'SULLIVAN: It doesn't matter, Jim.
NEIL DUNN: Let him finish. Let him finish.
JIM SMITH: Yeah. Okay.

MATT NEUMAN: It's just as if he was there.
JIM SMITH: Okay.
YVES STEGER: Yeah, that's the same.
LARRY O'SULLIVAN: That's what an agent's about.
JIM SMITH: Okay, when I look at this, I have a hard time over ignorance of the law or failure to inquire.

YVES STEGER: Yup. Exactly.
JIM SMITH: Failure to inquire. Part of where I have a problem is he depended upon a septic plan which he evidently didn't understand or ever really looked at to support his building application. He evidently did not understand how wide the lot was. He didn't understand how wide the proposed building was on that septic plan. And evidently, from what we can gather, I don't believe he made any effort to find out, unless he can prove otherwise. So that's where I have a problem with that part of it. Now when you look at the last part, it says "caused by either a good faith error in measurement," well, how can you make a good faith error in measurement...

NEIL DUNN: If you never measured.
JIM SMITH: ...if you don't know how wide the lot is in the first place? That's my impression of that.

YVES STEGER: Mm-hmm.
LARRY O'SULLIVAN: Well, we haven't made all of the following findings but I think we need to...did anybody have anything...I'm sorry, I don't mean to take that away from you, Yves, but I don't have anything to add to that. I think it's right up the alley that I think we're all...I was looking anyway, but I also think, though, that I have, I guess, a question, is that I've said all along that I don't believe we're gonna tear down this lot...tear down this house. Right? Or do anything drastic like that for this. Now, the reason being if...if we can place restrictions on what we require, we have to come up with something that's reasonable.

YVES STEGER: You cannot do that and approve unless we agree that he meets all four (4).
LARRY O'SULLIVAN: Oh.

YVES STEGER: So all your efforts to discredit the points, essentially, would prevent that. You're essentially...you have already asked that the house be torn down. That's what you have done so far.

NEIL DUNN: No, we haven't asked...
LARRY O'SULLIVAN: Moved. Moved.
YVES STEGER: Well, in the discussion, we have agreement that some of them are not a problem. We have two (2) and three (3) which constitutes a problem. Unless we all agree that they are not a problem and that those points are met, we cannot approve the equitable waiver.

NEIL DUNN: Three (3) out of five (5) can.
YVES STEGER: There are only four (4).
NEIL DUNN: No, no, I meant of the board members.
YVES STEGER: Yes, correct. Correct. As long as three (3) of the five (5), at least three (3) of the five (5) thinks that all four (4) are met, we cannot approve.

LARRY O'SULLIVAN: Okay, so do you want to do a polling here or do you feel we've discussed this enough?

YVES STEGER: And so, essentially, we have either to make a...approve with restrictions or deny the application. There are only two (2) things that we can do, okay? And we cannot approve with restrictions unless at least three (3) out of us, of those that are going to be voting, will say that those four (4) points are met. That's the law. We are bound by the law, okay? It's not our opinion that counts. We have to agree that at least three (3) of us needs to agree that those four (4) points here, and it says "if and only if the board makes all of the following findings," okay? And that's in the RSA and it is in here.

LARRY O'SULLIVAN: Richard, any input on that one? Please?
RICHARD CANUEL: Yves is correct. I mean, you do have to make the finding on all four (4) of those points...

YVES STEGER: Yeah.
RICHARD CANUEL: ...in order to grant the waiver.
YVES STEGER: Absolutely. So, either we have at least three (3) people that will...that believe that all four (4) points are acceptable or it's gonna be rejected. And so, I'd like to get, essentially,

I would like to get a pole, because we don't even need to discuss what are the restrictions unless we are to that level. Correct? So, Larry?

LARRY O'SULLIVAN: Yup. What? What do you want from me first?
YVES STEGER: Oh, okay.
LARRY O'SULLIVAN: Do you want to talk about the first section, one (1), second, third...?
YVES STEGER: No, no, no, no. At this time, we have already discussed this for half of the night. Okay, so, Mike, deny or restrictions? Simple, you know?

MICHAEL GALLAGHER: Restrictions.

YVES STEGER: Jim?
JIM SMITH: I have to deny.
YVES STEGER: I am for restrictions.

NEIL DUNN: Deny.
LARRY O'SULLIVAN: Deny.
YVES STEGER: Okay. Somebody is ready to make a motion?
LARRY O'SULLIVAN: We have to have a discussion on why, I think. I think it's best to discuss where we have the disagreements between us of the...we have four (4) items that we have to absolutely all say yes to, correct?

YVES STEGER: Correct.
LARRY O'SULLIVAN: And we don't. I don't say yes to number three (3) because I believe that it does diminish the value of the housing...the property next door. But that's one thing. The second thing that I disagree on is that there were plenty of times and opportunities to get it squared away, the measurements squared away, and it was disregard for the requirements of the Town, I believe, is really what it was, that they had been warned again and again and again and even during our variance request, the original variance request that "It's a narrow lot. It's a narrow lot. What are you gonna do to protect the side, those setbacks," and so forth. And that wasn't met. And that's why I think that's...

YVES STEGER: I understand, but essentially, because we have differing opinion, which is normal, essentially, it is the board, not individual opinions, that count when we vote, correct?

LARRY O'SULLIVAN: Well, I'm trying to go through the different items where I agree or disagree for...

YVES STEGER: Yeah, we've...
LARRY O'SULLIVAN: I think we all need to do that.

YVES STEGER: I think we've been through that ad nauseam. So, if somebody makes a motion to deny and there are three (3) votes in favor of denying, we don't have to go into the detail. That means there are at least three (3) people who believe that all four (4) are not met. And unless we get at least...

LARRY O'SULLIVAN: Can I get one of the people who say that they all are met, where that comes from?

JIM SMITH: No.

LARRY O'SULLIVAN: I mean, I'm willing to listen to a conflicting opinion or argument.
JIM SMITH: I think where we're at, we have three (3) people who are stating that they don't believe that all four (4) conditions were met to grant the equitable waiver.

YVES STEGER: And two (2) who believe they are.
LARRY O'SULLIVAN: Okay, and we have to be very specific about which don't.
JIM SMITH: Right.

## LARRY O'SULLIVAN: Alright?

YVES STEGER: And those who don't at this time, from all the discussions we have are two (2) and three (3), correct?

## NEIL DUNN: Correct.

YVES STEGER: You believe that there has been failure to inquire or ignorance of the law and you believe that there is a diminution of property value and it will constitute a public or private nuisance. That's what you have said and what is in the record, okay? And I believe that there are potentially there but to such a small extent that I don't think they warrant the denying the equitable waiver. And as far as the 'explain how the violation,' I have a tough time, you know, although there is a level of carelessness, I don't think we can get into the level that is explained into ignorance of the law or obfuscation, misrepresentation or bad faith. I don't believe so. That is my opinion and you have the right to not agree with me.

LARRY O'SULLIVAN: Okay, so, you're saying that for number two (2), that it was carelessness?

YVES STEGER: Yes.
JIM SMITH: I would say it would be ignorance of...ignorance of the law and failure to inquire. And the failure to inquire is the key one.

LARRY O'SULLIVAN: That's where you're headed, Yves. That's exactly what you're saying, is the carelessness was that, a failure to inquire, right?

JIM SMITH: Right.
LARRY O'SULLIVAN: Isn't that what you were saying? Or you were saying of carelessness in measurement? Yves?

JIM SMITH: See, it's any one of those in that litany that's there.
LARRY O'SULLIVAN: But there's nothing there that says carelessness and...
JIM SMITH: Right.
LARRY O'SULLIVAN: An error in measurement or calculation.
JIM SMITH: Okay, I would like to make a motion to deny case 7/15/2009-2 for failure to meet the criteria of part two (2) of the equitable waiver of dimensional requirements [i.e. item two of the Town of Londonderry Equitable Waiver Worksheet, a/k/a 674:33-a, I (b)], in that there was a failure to inquire and understand the size of the lot.

LARRY O'SULLIVAN: And the house that's on it or...?
JIM SMITH: Yeah.
LARRY O'SULLIVAN: Then the building that was placed on it or...?
JIM SMITH: Yeah, and the resulting building as it was installed.
YVES STEGER: Okay.
NEIL DUNN: I'll second that.
YVES STEGER: Okay. We have a motion to deny by Jim and seconded by Neil. Do you want to have any more discussion on the subject?

LARRY O'SULLIVAN: Sure. Should that be the only thing or do you feel that was the only thing that...

JIM SMITH: That's the only thing that I can feel comfortable with.
YVES STEGER: And he can, he's the one doing the motion.
LARRY O'SULLIVAN: Alright, well, my question was if that was the only one or not, really.
JIM SMITH: Right. That's the only...I have a hard time with number three (3). I think that's a...

LARRY O'SULLIVAN: You don't think that's a diminution?
JIM SMITH: No, I don't believe it's...I think the critical one is number two (2).
LARRY O'SULLIVAN: I think you're right, too, but...
JIM SMITH: Well, the way the law is written, you have to have all four (4), so if there's a good case that number two (2) isn't met, it should be sufficient.

## LARRY O'SULLIVAN: Yup. Mike?

RICHARD CANUEL: While the Board is in discussion of their motion, if I could just make a comment before you proceed to a vote and it's too late. You have to consider, if you're voting to deny this variance, that I would have to order Mr. Cook to move his house. That I would have to order him to take three (3) feet off of that house to comply with the setbacks. And that brings up point number four (4); does the cost outweigh the public good? The cost of correcting that violation.

YVES STEGER: Now, the number four (4) is only one (1) of the four (4), so...
RICHARD CANUEL: That's right. That's right.
YVES STEGER: ...you must meet four (4) and the others, okay?
RICHARD CANUEL: That's right. I'm just trying to get the Board to consider the ramifications of their decision and what would have to happen as a result of that, so...

YVES STEGER: And, you know, I think I have repeated during this meeting that there were only two (2) cases, you know? Either we will grant it with restrictions or we will deny and we all understand the consequences of denying this.

## RICHARD CANUEL: Okay.

YVES STEGER: We do.
NEIL DUNN: It's not easy.
LARRY O'SULLIVAN: Okay? to deny, say 'aye.'

JIM SMITH: Aye.
NEIL DUNN: Aye.
LARRY O'SULLIVAN: Aye.
YVES STEGER: All against the motion, say 'nay.'
MICHAEL GALLAGHER: Nay.
YVES STEGER: Nay.

RESPECTFULLY SUBMITTED,

LARRY O'SULLIVAN, CLERK

YVES STEGER: So we have a motion and it is seconded. Any further discussion? All in favor

RESULT: THE MOTION TO DENY CASE NO. 7/15/2009-2 WAS APPROVED, 3-2-0.

TYPED AND TRANSCRIBED BY JAYE A TROTTIER, SECRETARY
APPROVED SEPTEMBER 16, 2009 WITH A MOTION MADE BY LARRY O'SULLIVAN, SECONDED BY JIM SMITH AND APPROVED 5-0-0.

