## LONDONDERRY, NH PLANNING BOARD

# MINUTES OF THE MEETING OF SEPTEMBER 5, 2012 AT THE MOOSE HILL COUNCIL CHAMBERS

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Members Present: Art Rugg; Mary Soares; Lynn Wiles; Laura El-Azem; Chris Davies; Tom Freda, Ex-Officio; Rick Brideau, CNHA, Ex-Officio; John Laferriere, Ex-Officio; Dana Coons; Scott Benson, alternate member; Maria Newman, alternate member

Also Present: André Garron, AICP; Cynthia May, ASLA; John Trottier, P.E.; and Libby Canuel, Building Division Secretary

A. Rugg called the meeting to order at 7 PM.

### **Administrative Board Work**

A. Extension Request – Robichaud and Jolicoeur Subdivision, Map 11 Lot 25

C. May referenced the letter dated August 31, 2012 from Joseph Maynard of Benchmark Engineering, requesting an extension of the subdivision plans that expired on September 1, 2012.

Although not specified in the letter, C. May confirmed with J. Maynard that a one year extension is being requested to allow Benchmark the time needed to adequately address all of staff's concerns. The hope is to have the plans before the Board for signature in the very near future. C. May said staff is supportive of the request, as there have been no changes to ordinances or regulations impacting the project.

M. Soares made a motion to grant a one year extension to September 5, 2013. L. Wiles seconded the motion. No discussion. Vote on the motion: 8-0-0. The extension for one year was granted.

B. Approval of Minutes – August 1, 2012; August 8, 2012

M. Soares made a motion to approve and sign the minutes from the August 1, 2012 meeting. L. Wiles seconded the motion. No discussion. Vote on the motion: 5-0-3. (M. Soares, C. Davies, and M. Newman abstained as they were absent from the August 1, 2012 meeting).

M. Soares made a motion to approve and sign the minutes from the August 8, 2012 meeting. L. Wiles seconded the motion. No discussion. Vote on the motion: 5-0-3. (L. Wiles, S. Benson, and M. Newman abstained as they were absent from the August 8, 2012 meeting).

Minutes for August 1, 2012 and August 8, 2012 were approved and were signed at the conclusion of the meeting.

C. Regional Impact Determinations – Orchard Christian Fellowship, Map 6 Lot 18-2

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C. May stated that the Orchard Christian Fellowship has submitted a site plan which will be considered for acceptance and conditional approval later in the meeting. She said staff recommends this project is not a development of regional impact, as it does not meet any of the regional impact guidelines suggested by Southern NH Planning Commission (SNHPC).

D. Coons made a motion to accept staff recommendations that this project is determined not to be of regional impact under RSA 36:56. M. Soares seconded the motion. No discussion. Vote on the motion: 8-0-0.

D. Discussions with Town Staff

Master Plan Update

C. May informed the Board that the Master Plan interim draft is expected to be submitted by the end of business on September 7. Staff will make it available to the Steering Committee as soon as possible and will have it on Facebook, the Town Website, and in hard copy form in several offices at Town Hall by September 10 at the latest. A policy maker briefing will be held at a joint meeting of the Planning Board and Town Council on September 12. Master Plan consultant Town Planning and Urban Design Collaborative will present this second draft and answer any questions. On October 24 at 6 PM, the final citizen's workshop will take place at the High School cafeteria, immediately followed by the regular monthly Steering Committee meeting.

[T. Freda arrived at 7:07 PM]

• Update on RFP for 3<sup>rd</sup> Party Review of Land Development Applications

A. Garron stated that at the August 8 meeting, the Board had confirmed the content of this Request for Proposals (RFP) which was then advertised on August 16 with a deadline for submittals of September 10 at 4 PM. The subcommittee formed at the August 8 meeting will tentatively meet the week of September 24 to review the applications with the goal of making a recommendation to the Board regarding interviews on October 3. Interviews could then take place either the week of October 15 or 22, followed by a final recommendation to the Board, possibly in November.

Amendment to Planning Board Rules of Procedure

C. May noted this will be the first meeting in which an updated staff recommendation format will be used. The new format informs the Board of required actions as they would occur within the framework of a typical meeting. C. May thanked T. Freda and A. Rugg for their efforts in creating the change intended to guide a more efficient process.

Litchfield Road improvements

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A. Rugg asked J. Trottier about the progress in the improvements being made to Litchfield Road. J. Trottier said the project is progressing well and should be completed by the end of September.

Southern New Hampshire Planning Commission annual dinner

A. Rugg said this event will take place September 14. He was informed by the Town Finance Director that the Town will pay for the attendance of Board members, however that Town policy does not extended for their spouses or quests.

Evans Family Limited Partnership (Owner), Map 16 Lot 9 - Conceptual discussion of a proposed subdivision on Wilson Road.

A. Rugg informed Board members that a conceptual discussion will take place at the September 12 meeting regarding an eight lot subdivision on Wilson Road. He asked that Board members visit the area in preparation for that presentation. Input from the Police, Fire, and School Departments will be available at that time.

### **Continued Plans**

A. Pillsbury Realty Development, LLC, Map 10, Lots 15, 23, 29C-2A, 29C-2B, 41, 41-1, 41-2, 42, 45, 46, 47, 48, 50, 52, 54-1, 58, 59, and 62 – Application Acceptance and Public Hearing for formal review of the Woodmont Commons Planned Unit Development (PUD) Master Plan [Continued from the July 11, 2012 Planning Board Meeting for Application Acceptance.]

A. Rugg announced that the Town attorney has requested the Board adjourn to join him in a non-meeting, after which the Board will return to the public meeting. He noted that non-meetings between the Board and its attorney are allowed by State statute (RSA 91-A).

The Board adjourned to non-meeting to meet with the Town attorney at 7:13 PM and returned at 8:00 PM.

A. Rugg introduced Town attorney Mike Ramsdell who addressed the public. He stated that while the process involving Woodmont Commons has taken longer than usual, meetings will commence next week where staff, the Town's 3<sup>rd</sup> party consultant (Howard/Stein-Hudson Associates, Inc.), and consultants for Pillsbury Realty Development will address the issues, discussions, and differences that have transpired to date. The desired result is to have a substantive discussion and address application acceptance at the October 10 Planning Board meeting. He apologized for the late notice regarding tonight's continuance, adding that if such a discussion is not going to occur on October 10, a request for continuance will be filed no later than noon on September 24 in order to publish a public notice. He also addressed comments made to him by members of the public that Pillsbury Realty Development is to blame for the numerous delays. While he is unable to disclose details, he said it would be

unfair to hold them entirely responsible.

D. Coons made a motion to continue the Application Acceptance and Public Hearing for formal review of the Woodmont Commons Planned Unit Development (PUD) Master Plan to October 10, 2012 at 7pm. L. Wiles seconded the motion.

M. Soares clarified that if Pillsbury Realty Development does request another continuance and notice is given, the actual decision of whether to grant the request will not take place until the October 10 meeting.

A. Rugg called for a vote on the motion. Vote on the motion: 9-0-0.

### **New Plans**

A. Orchard Christian Fellowship, Map 6 Lot 18-2 – Application Acceptance and Public Hearing for formal review of a site plan application for a proposed church and associated site improvements at 136 Pillsbury Road, Zoned AR-1.

M. Newman recused herself from participating in the discussion regarding this project.

C. May stated that there were no checklist items, and that staff recommended the application be accepted as complete.

M. Soares made a motion to accept the application as complete. D. Coons seconded the motion. No discussion. Vote on the motion: 9-0-0. The application was accepted as complete.

A. Rugg mentioned that this starts the 65 day time frame under RSA 676:4.

Jeff Lewis of Northpoint Engineering was joined by Doug Campbell of Orchard Christian Fellowship to present the proposed site plan. Conceptual discussions took place with the Board in the fall of 2011 and in early 2012, the Heritage Commission reviewed the project in July, and the application has been through the Town's design review process.

The 15 acre parcel features an active apple orchard along its front portion, while undeveloped terrain in the back slopes down into a wetland. It is zoned AR-I, as are the lots around it, which include apple orchards and vacant land to the south, the Historical Society and Moose Hill Kindergarten to the west, and parcels owned separately by the School District and the Londonderry Presbyterian Church to the east. As presented at the last conceptual discussion with the Board, the church will occupy a portion of the southeast corner of the lot with the parking lot adjacent to its west side. Approximately three rows of existing apple trees will be retained along the frontage of Pillsbury Road in response to concerns made by the Board and staff about preserving the viewshed on that portion of Apple Way.

Orchard Christian Fellowship currently holds Sunday services at Londonderry's Middle School and has office space in the Robie House on 183 Mammoth Road. Phase I of the improvements would involve construction of a 300 seat sanctuary and the aforementioned parking along with drainage, landscaping, and lighting. Phase II would add a wing with office space on the south side and one with classroom space (for Sunday school) on the north. Because of the amount of ledge found on the site, blasting will be needed, however the aim is to minimize that through the design of a two tier parking lot, the higher tier being closest to the sanctuary. The drainage system has been designed with the same limitation in mind, as well as to avoid impacting the Historical Society's property. Stormwater runoff from the parking lot and building will be directed to a single detention pond adjacent to the south side of the parking area where it will be discharged to a treatment swale heading further west and onto a treatment swale at the Kindergarten before finally reaching the wetland.

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J. Lewis reviewed the proposed landscaping plan, stating some additions need to be made, but that it will ultimately meet Town requirements. He also reviewed available utilities and the lighting plan which meets Town regulations. A septic permit has been submitted to the State for the proposed leachfield. In an attempt to limit the amount of impervious surface on the site, the applicant is requesting a Conditional Use Permit to reduce the number of required parking spaces by eighteen. Activities in the building will be such that the office use will not coincide with the use of the sanctuary, while the Sunday school will include participants who are already there for the service. The number of spaces required under the ordinance would therefore be redundant. A waiver is also being sought for relief from the requirement of a full traffic study. This is based on the fact that the peak traffic day will occur on Sundays and since full traffic studies focus on peak hours during the work week, performing one would not supply any additional information. Renderings of the proposed building were supplied at this meeting (see Attachment #1), the design of which has met with approval but the Heritage Commission.

A. Rugg asked for staff input.

J. Trottier noted the DPW memo comments pertaining to the Alteration of Terrain and Subsurface Sewage Disposal System permit applications, site grading and drainage, and drainage and traffic reports (see items 3, 5, 7, and 9 of Attachment #2).

C. May read the one waiver request into the record from the Staff Recommendation memo:

 1. The applicant has requested a waiver to Sections 3.14.a.1.iv of the Site Plan Regulations for a full traffic study. After review of previous proposals for religious facilities in Londonderry, and discussion with the Town's traffic consultant, staff supports **granting** the waiver because the short traffic study provides sufficient information to make an informed decision about the traffic impacts of the proposed use.

C. May noted that once the applicant has provided outstanding details related to traffic, staff will determine whether any associated impact fees will need to be assessed. A. Garron added that typically the need for any off-site improvements would also be reviewed at that time, however in this case they are not warranted.

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A. Rugg asked for input from the Board. L. Wiles asked if any buffer (e.g. trees) is planned between the Morrison house and this site. As was discussed with the Heritage Commission, J. Lewis explained that the parking lot will sit approximately 14 feet higher than the grade of the Morrison house. That, combined with the detention pond's berm near the property line and the apple trees adjacent to the parking lot should provide sufficient visual screening. L. Wiles also asked if the parking lot could be utilized by attendees of various soccer games on Saturdays that take place on the adjacent School District recreation fields. D. Campbell said the Church would be amenable to allow the use for school sporting events as well as Old Home Days. In addition, he said church members will not use Historical Society parking for overflow on Sundays without consent, but may use the Moose Hill Kindergarten lot. J. Laferriere asked for an update on the issue of a public sewer tie in that was discussed when the applicant appeared before the School Board. J. Lewis explained that public sewer does run across the School District site to the north and could be accessed, but factors such as the amount of ledge on the site make it cost prohibitive at this time. An easement agreement has been reached with the School District to at least secure the option if the leachfield should fail and/or the Church expands their facilities. The easement would need Town Council approval. J. Laferriere also asked if the applicant has considered using the newly created retention pond at Matthew Thorton Elementary for runoff that could then be used for irrigation. D. Campbell replied that there are no plans to use irrigation and J. Trottier added the retention pond is at too great a distance and at a higher elevation. S. Benson inquired how many cars are currently associated with Sunday services and if there is a plan for overflow. D. Campbell said roughly 50 to 60 regularly attend now. The Church may be before the Board again in the future to request additional parking (which has been designed) if they expand, but the goal for now is to minimize impervious surface.

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### A. Rugg asked for public input.

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John Foster, representative for the Londonderry Presbyterian Church (126 and 132 Pillsbury Road), asked about landscaping plans between the proposed sanctuary and the Presbyterian Church property. D. Campbell described the existing buffer which includes open field, a stonewall, trees, and bushes, and said there are no plans to add to or remove any of that screening. J. Foster also inquired about capturing pollutants, particularly an oil spill, from the parking area before they reach the wetlands. J. Lewis said the parking lot follows the standard commercial design that meets Town and State design criteria, utilizing catch basins and a detention pond to treat stormwater runoff before it reaches the wetland.

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There was no further public comment.

A. Garron expressed his appreciation to the applicant for offering to maintain three rows of existing apple trees between the facility/parking lot and Pillsbury Road and asked if there are plans to replace them when the need arises. D. Campbell replied that in the spirit of Pillsbury Road being a part of a State designated scenic highway, ornamental (non-bearing) apple trees will replace any existing trees that die or are damaged. A. Garron also thanked the Church leaders for responding to Planning Board and abutter concerns regarding the aesthetics of the original layout by moving the sanctuary towards the front of the lot and the parking to the west. When asked by T. Freda what additional cost was incurred by reconfiguring the design, D. Campbell said it cost approximately \$30,000 to reengineer the site plan but that it should be more than offset by the resulting decrease in construction cost.

D. Coons made a motion to grant the waiver based on staff's recommendation. R. Brideau seconded the motion. No discussion. Vote on the motion: 9-0-0. The waiver was granted.

D. Coons made a motion to grant the Conditional Use Permit based on staff's recommendation that it be granted (see Attachment #3). R. Brideau seconded the motion. No discussion. Vote on the motion: 9-0-0. The Conditional Use Permit was granted.

D. Coons made a motion to conditionally approve the site plan with the following conditions:

"Applicant", herein, refers to the property owner, business owner, or organization submitting this application and to his/its agents, successors, and assigns.

#### PRECEDENT CONDITIONS

All of the precedent conditions below must be met by the applicant, at the expense of the applicant, prior to certification of the plans by the Planning Board. Certification of the plans is required prior to commencement of any site work, any construction on the site or issuance of a building permit.

1. The Applicant indicates the NHDES Alteration of Terrain Permit and NHDES Subsurface Sewage Disposal System Permit applications have been submitted for the project on the application checklist. The Applicant shall obtain all project permits, indicate the permit approval numbers in note 14 on sheet 4 and provide copies of all permits for the Planning Division files per section 4.13 of the Site Plan Regulations and Item XII of the Site Plan Application & Checklist.

2. The Applicant shall provide the Owner's signature on the cover sheet, existing conditions plans and site plan. In addition, The Applicant shall provide the wetland scientist professional endorsement on the existing condition plans. Also, the Applicant shall update note 12 on sheet 4 to include/address the special exception noted in the Zoning Board DRC comments.

- The Applicant shall address/clarify the following on the site grading,
   drainage & utility plans sheets 5 and 6:
   A. The Applicant shall revise the invert out at CB#8 consistent w
  - A. The Applicant shall revise the invert out at CB#8 consistent with the invert of the profile on sheet 18. In addition, the Applicant shall note that a core is required for the new drain pipe connecting at the existing catch basin along Pillsbury Road.
  - B. The Applicant shall label the riprap thickness of the riprap portion of the drainage swale shown on sheet 6 for proper construction and update the detail accordingly.
  - C. The Applicant shall review and update the size of the proposed water line that is labeled as 6" on the plan, but noted as 8" in note 7 as necessary to be consistent.
  - D. The Applicant shall review and adjust the proposed headwall #1 & #2 locations. It appears the top elevation of the headwalls may not match properly into the proposed grades.
  - E. The Applicant shall complete the hatch (within the ROW) of the proposed pavement sawcut for the proposed water line crossing the sidewalk for clarity.
  - F. The Applicant shall include details in the plan set for both the proposed stairs and the stone berm shown in the detention basin for proper construction.
  - 4. The Applicant shall extend the construction exit on sheet 9 to provide a minimum length of 50 feet.
  - 5. The Applicant shall address the following relative to the revised project drainage report:
  - A. The Applicant shall revise the riprap calculations to properly account for the 25-year pipe flows at the headwall locations indicated as P5, P7 and outflow of pond 1 provided in the revised analysis. The aprons shown of the grading plan shall be revised accordingly. In addition, the detail for the riprap apron shall be revised to provide all dimensions necessary to properly construct the proposed aprons.
  - B. The revised pond analysis indicates significantly more outflow that the previous submission and the 15" outlet pipe is not adequately size (inlet control condition) to handle the 50-year outflow. The Applicant shall revise the analysis as necessary to provide a properly size outlet pipe to address the 50-year flow. The Applicant shall verify compliance is achieved (no increase in runoff) with the updated pipe. In addition, The Applicant shall revise the detention basin outlet structure top grate size to 3'x4' in the analysis consistent with the latest outlet structure detail.
  - C. The revised analysis indicates new CB#8 will be a 5 ft. diameter catch basin. The Applicant shall revise sheet 5 of the plan set to note the new catch basin size. In addition, the Applicant shall provide a double grate for this catch basin at this location.
  - 6. The Applicant's proposed drainage design includes a new catch basin and drain piping to be constructed in the Pillsbury Road right of way with a connection to the Town's existing drain system. In addition, the proposed

improvements will also impact the Town's existing sidewalk along Pillsbury Road. The project is located along a significant portion of Pillsbury Road. The Applicant shall discuss if additional off-site improvements to Pillsbury Road will be necessary under this application with the Department of Public Works.

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7. The Applicant shall address the following relative to the submitted traffic report:

A. Trip Generation: Trips were generated using the Eighth Edition of the ITE trip generation manual and ITE Land Use Code 560 – church. However, it is unclear how the number of trips (126 total, 63 enter, 63 exit) for the Sunday Peak Hour of the Generator (Church, 11,165 SF) were determined. Using the average from the above reference (11.76 trips/1,000 SF), the total number of trips during the Sunday peak hour is 131 trips (66 entering and 65 exiting). The Applicant shall clarify this discrepancy.

B. Trip Distribution: The figure showing the Sunday Peak Hour indicates there are zero (0) trips entering the site drive. However, other intersections show trips going to the site and the trip generation shows that 93 trips enter the site during this period. The Applicant shall clarify this discrepancy. The Applicant shall update the traffic report as necessary and provide a complete traffic report for the Planning Department's file.

8. The Applicant shall verify the DRC comments as applicable:

A. The Applicant shall verify the DRC comments of the Planning Division are adequately addressed with the Division.

9. The Applicant shall provide the Owner's signature on the plans.

10. The Applicant shall note all waivers granted on the plan.

11. The Applicant shall note any Conditional Use Permits granted on the plan.

12. The Applicant shall provide a digital (electronic) copy of the complete final plan sent to the Town at the time of signature by the Board in accordance with Section 2.05.n of the regulations.

13. Outside consultant's fees shall be paid within 30 days of conditional site plan approval.

14. Financial guaranty if necessary.

15. Final engineering review

**PLEASE NOTE** - Once these precedent conditions are met and the plans are certified the approval is considered final. If these conditions are not met within **120 days** to the day of the meeting at which the Planning Board grants conditional approval the board's approval will be considered to have lapsed and re-submission of the application will be required. See RSA 674:39 on vesting.

### **GENERAL AND SUBSEQUENT CONDITIONS**

All of the conditions below are attached to this approval.

1. No construction or site work for the amended site plan may be undertaken until the pre-construction meeting with Town staff has taken place, filing of an NPDES-EPA Permit and the site restoration

**financial guaranty is in place with the Town**. Contact the Department of Public Works to arrange for this meeting.

2. The project must be built and executed exactly as specified in the approved application package unless modifications are approved by the Planning Division & Department of Public Works, or if staff deems applicable, the Planning Board.

3. All of the documentation submitted in the application package by the applicant and any requirements imposed by other agencies are part of this approval unless otherwise updated, revised, clarified in some manner, or superseded in full or in part. In the case of conflicting information between documents, the most recent documentation and this notice herein shall generally be determining.

4. All site improvements must be completed prior to the issuance of a certificate of occupancy. In accordance with Section 6.01.d of the Site Plan Regulations, in circumstances that prevent landscaping to be completed (due to weather conditions or other unique circumstance), the Building Division may issue a certificate of occupancy prior to the completion of landscaping improvements, if agreed upon by the Planning Division & Public Works Department, when a financial guaranty (see forms available from the Public Works Department) and agreement to complete improvements are placed with the Town. The landscaping shall be completed within 6 months from the issuance of the certificate of occupancy, or the Town shall utilize the financial guaranty to contract out the work to complete the improvements as stipulated in the agreement to complete landscaping improvements. *No other improvements shall be permitted to use a financial guaranty for their completion for purposes of receiving a certificate of occupancy*.

5. As built site plans must to be submitted to the Public Works Department prior to the release of the applicant's financial guaranty.

- 6. All required Traffic, Police, and Fire impact fees must be paid prior to the issuance of a Certificate of Occupancy.
- 7. It is the responsibility of the applicant to obtain all other local, state, and Federal permits, licenses, and approvals which may be required as part of this project (that were not received prior to certification of the plans). Contact the Building Division at extension 115 regarding building permits.
- R. Brideau seconded the motion. No discussion. Vote on the motion:9-0-0. The site plan was conditionally approved.

## 2 Other Business3

A. Term expirations

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A. Rugg reminded D. Coons, L. El-Azem, and S. Benson that their terms will expire on December 31, 2012. He asked them to forward an email to himself and the Town Council secretary with their intentions.

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B. Planning Board discussion regarding whether or not to send a letter to NH DOT concerning current plans for no median on Rockingham Road at Perkins Road as part of the Exit 5 improvements.

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A. Rugg explained that at the August 8 meeting, concerns were raised by the Board during a presentation by the NH Department of Transportation (DOT) when it was stated that as part of the improvements being made to Route 28 at Exit 5, no medians would be installed at the Perkins Road and Auburn Road intersections, something which the DOT had originally planned. I-93 project manager Peter Stamnas had recommended that the Board send written comments to DOT for consideration. A. Rugg asked if there was consensus amongst Board members that the medians were necessary. When asked by L. Wiles if the Traffic Safety Commission had been consulted, A. Rugg said they would not typically be in this type of situation but could be. L. Wiles indicated he would like their input first. A discussion ensued with several Board members stating additional assessments would be unnecessary because of their personal observations and experiences. Not only does a safety issue exist, but it will only be exacerbated when Rte 28 is expanded in that area to five lanes. The consensus was to send a letter to DOT, signed by the Chair, stating the Board's traffic safety concerns, and adding that that while provisions may be needed to minimize impacts to the access of area businesses, medians were part of the DOT's original design and the Board would like to see them reinstated for safety reasons. It was also suggested to include the number of accidents that have occurred in that area if the information is available.

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D. Coons made a motion to authorize the Chair to send a letter to NH DOT asking they review the original design on Rte 28 in the area of Exit 5 that included median strips and stating that the Board has concerns about traffic safety. R. Brideau seconded the motion. No discussion. Vote on the motion: 9-0-0.

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B. Planning Board discussion regarding a recommendation to the Town Council to fill a representative vacancy on the Southern NH Planning Commission (SNHPC).

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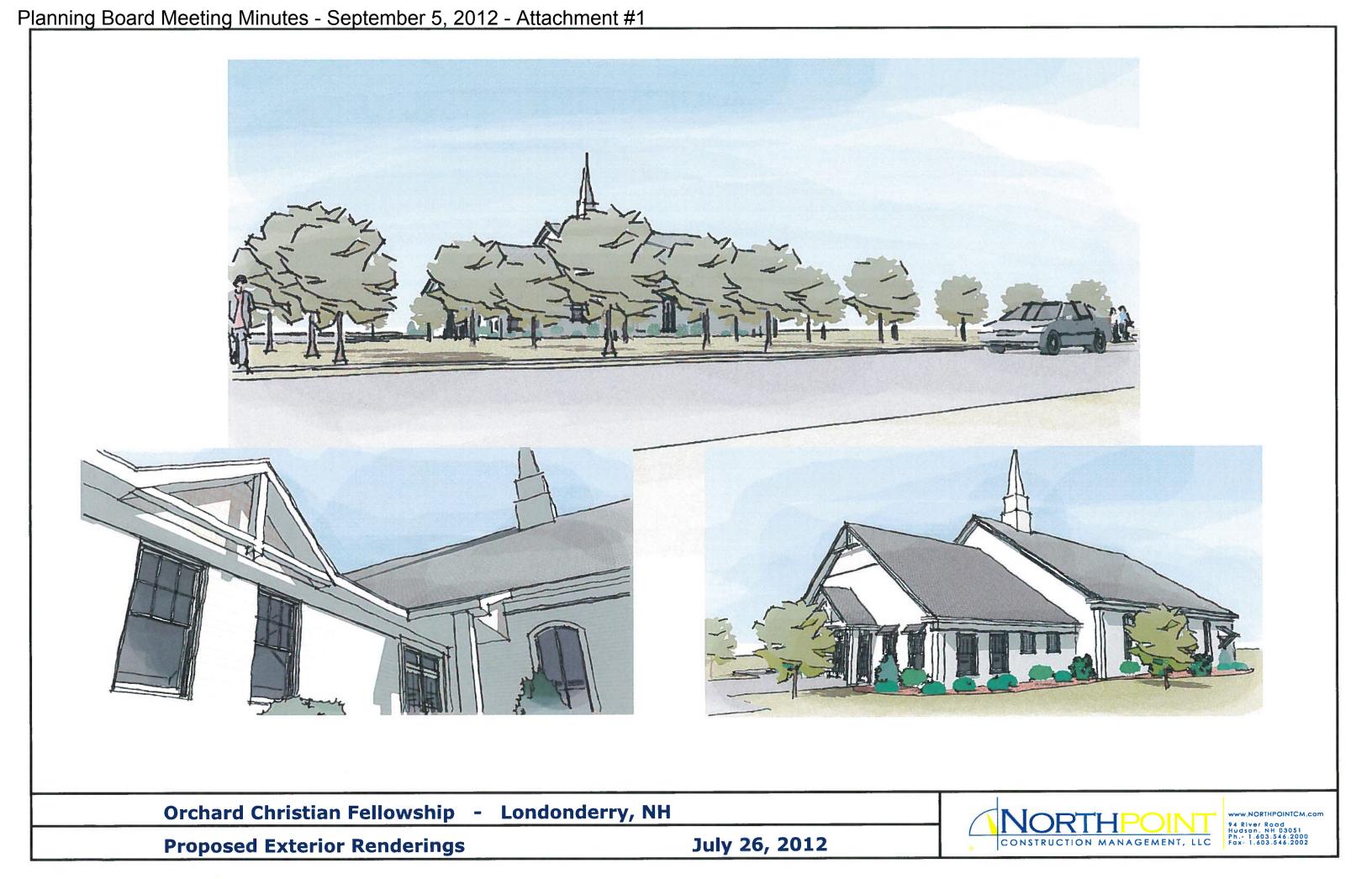
A. Rugg stated that SNHPC member D. Moskowitz is retiring from his position. Of the three current alternate members, Deb Lievens is the most senior.

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D. Coons made a motion that the Planning Board recommend to the Town Council that D. Lievens be made a full member of the SNHPC. R.

Brideau seconded. No discussion. Vote on the motion, 9-0-0. C. Capital Improvements Plan A. Garron stated that copies of the draft Capital Improvements Plan (CIP) have been distributed to Board members in anticipation of the September 12 presentation, along with a statement from the Conservation Commission regarding their specific CIP request. Adjournment: M. Soares made a motion to adjourn the meeting. D. Coons seconded the motion. Vote on the motion: 9-0-0. The meeting adjourned at 8:57 PM. These minutes prepared by Planning & Economic Development Secretary Jaye Trottier, and Building Division Secretary Libby Canuel. Respectfully Submitted, Lynn Wiles, Secretary





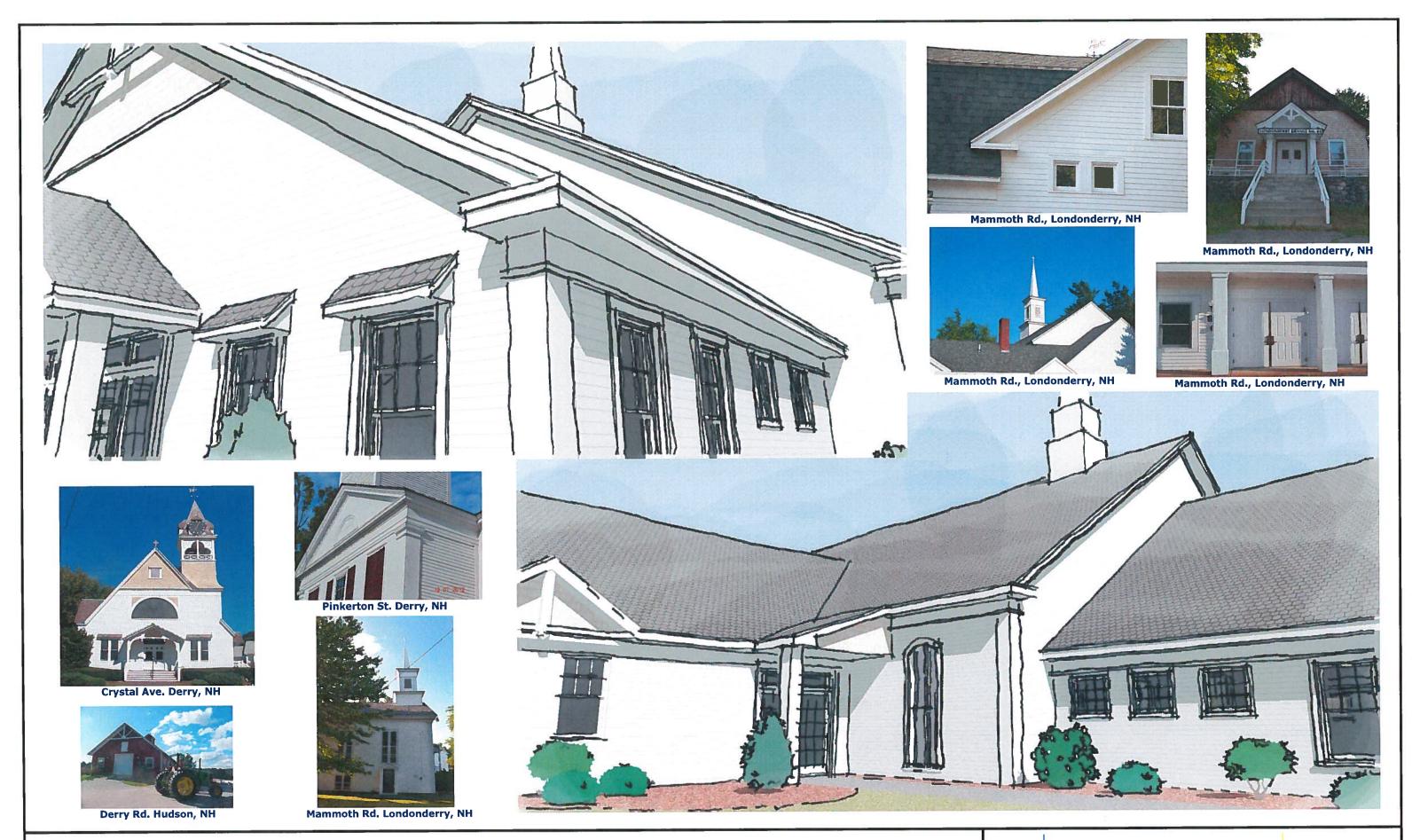
Orchard Christian Fellowship - Londonderry, NH

**Proposed Exterior Renderings** 

July 26, 2012



www,NORTHPOINTCM.com 94 River Road Hudson, NH 03051 Ph.- 1.603.546.2000 Fax- 1.603.546.2002



Orchard Christian Fellowship - Londonderry, NH

**Proposed Exterior Detailing & Local Precedent** 

July 26, 2012



www.NORTHPOINTCM.com 94 River Road Hudson, NH 03051 Ph.- 1.603.546.2000 Fax- 1.603.546.2002

### <u>MEMORANDUM</u>

To: Planning Board Date: September 5, 2012

From: Mr. Janusz Czyzowski, P.E. Re: Map 6 Lot 18-2

Director of Public Works & Engineering Proposed Site Plan for

Orchard Christian Fellowship

Gerard J. Fortin, P.E. 136 Pillsbury Road

Stantec Consulting Services, Inc.

Owner: Orchard Christian Fellowship

Northpoint Engineering LLC submitted drawings and information for the above-referenced project. DRC and the Town's engineering consultant, Stantec Consulting Services Inc. reviewed the submitted plans and information, and review comments were forwarded to the Applicant's engineer. The Applicant submitted revised plans and information and we offer the following comments:

### **Design Review Items:**

- 1. The Applicant's design does not propose to construct the minimum number of required parking spaces in accordance with section 3.10.10 of the Zoning Ordinance as identified in note 7 on sheet 4. The Applicant is requesting a Conditional Use Permit to reduce the number of proposed parking spaces under this application.
- 2. The Applicant has provided a short analysis traffic study for the project to address section 3.14 of the regulations, which indicates trip generation exceeding 100 peak hour trips on Sundays for this particular land use. The Applicant is requesting a waiver to provide a full traffic study under section 3.14.a.1.iv of the Site Plan Regulations under this application.
- 3. The Applicant indicates the NHDES Alteration of Terrain Permit and NHDES Subsurface Sewage Disposal System Permit applications have been submitted for the project on the application checklist. We recommend the Applicant obtain all project permits, indicate the permit approval numbers in note 14 on sheet 4 and provide copies of all permits for the Planning Division files per section 4.13 of the Site Plan Regulations and Item XII of the Site Plan Application & Checklist.
- 4. We recommend the Applicant provide the Owner's signature on the cover sheet, existing conditions plans and site plan. In addition, please provide the wetland scientist professional endorsement on the existing condition plans. Also, please update note 12 on sheet 4 to include/address the special exception noted in the Zoning Board DRC comments.
- 5. We recommend the Applicant address/clarify the following on the site grading, drainage & utility plans sheets 5 and 6:
  - A. Please revise the invert out at CB#8 consistent with the invert of the profile on sheet 18. In addition, please note that a core is required for the new drain pipe connecting at the existing catch basin along Pillsbury Road.
  - B. Please label the riprap thickness of the riprap portion of the drainage swale shown on sheet 6 for proper construction and update the detail accordingly.
  - C. Please review and update the size of the proposed water line that is labeled as 6" on the plan, but noted as 8" in note 7 as necessary to be consistent.
  - D. Please review and adjust the proposed headwall #1 & #2 locations. It appears the top elevation of the headwalls may not match properly into the proposed grades.

Memorandum -Tax Map 6 Lot 18-2 Proposed Site Plan for Orchard Christian Fellowship 136 Pillsbury Road Londonderry, NH Owner: Orchard Christian Fellowship September 5, 2012 Page 2

- E. Please complete the hatch (within the ROW) of the proposed pavement sawcut for the proposed water line crossing the sidewalk for clarity.
- F. Please include details in the plan set for both the proposed stairs and the stone berm shown in the detention basin for proper construction.
- 6. Please extend the construction exit on sheet 9 to provide a minimum length of 50 feet.
- 7. We recommend the Applicant address the following relative to the revised project drainage report:
  - A. Please revise the riprap calculations to properly account for the 25-year pipe flows at the headwall locations indicated as P5, P7 and outflow of pond 1 provided in the revised analysis. The aprons shown of the grading plan shall be revised accordingly. In addition, the detail for the riprap apron shall be revised to provide all dimensions necessary to properly construct the proposed aprons.
  - B. The revised pond analysis indicates significantly more outflow that the previous submission and the 15" outlet pipe is not adequately size (inlet control condition) to handle the 50-year outflow. Please revise the analysis as necessary to provide a properly size outlet pipe to address the 50-year flow. Please verify compliance is achieved (no increase in runoff) with the updated pipe. In addition, please revise the detention basin outlet structure top grate size to 3'x4' in the analysis consistent with the latest outlet structure detail.
  - C. The revised analysis indicates new CB#8 will be a 5 ft. diameter catch basin. Please revise sheet 5 of the plan set to note the new catch basin size. In addition, we recommend a double grate be provided for this catch basin at this location.
- 8. The Applicant's proposed drainage design includes a new catch basin and drain piping to be constructed in the Pillsbury Road right of way with a connection to the Town's existing drain system. In addition, the proposed improvements will also impact the Town's existing sidewalk along Pillsbury Road. We note the project is located along a significant portion of Pillsbury Road. We recommend the Applicant discuss if additional off-site improvements to Pillsbury Road will be necessary under this application with the Department of Public Works.
- 9. We recommend the Applicant address the following relative to the submitted traffic report:
  - A. Trip Generation: Trips were generated using the Eighth Edition of the ITE trip generation manual and ITE Land Use Code 560 church. However, it is unclear how the number of trips (126 total, 63 enter, 63 exit) for the Sunday Peak Hour of the Generator (Church, 11,165 SF) were determined. Using the average from the above reference (11.76 trips/1,000 SF), the total number of trips during the Sunday peak hour is 131 trips (66 entering and 65 exiting). The Applicant should clarify this discrepancy.
  - B. Trip Distribution: The figure showing the Sunday Peak Hour indicates there are zero (0) trips entering the site drive. However, other intersections show trips going to the site and the trip generation shows that 93 trips enter the site during this period. The Applicant should clarify this discrepancy. Please update the traffic report as necessary and provide a complete traffic report for the Planning Department's file.

Memorandum -Tax Map 6 Lot 18-2 Proposed Site Plan for Orchard Christian Fellowship 136 Pillsbury Road Londonderry, NH Owner: Orchard Christian Fellowship September 5, 2012 Page 3

- 10. We recommend the Applicant verify the DRC comments as applicable:
  - A. Please verify the DRC comments of the Planning Division are adequately addressed with the Division.

### **Board Action Items:**

- 1. The Applicant is requesting a conditional use permit for a deviation in the number of parking spaces required under Section 3.10.10 that is allowed under Section 3.10.11 of the Zoning Ordinance as noted in the letter dated August 16, 2012.
- 2. The Applicant is requesting a waiver to provide a full traffic study for the project under Section 3.14.c of the Site Plan Regulations as noted in the letter dated August 16, 2012.

GJF/ml

### **STAFF RECOMMENDATION**

To: Planning Board Date: September 5, 2012

From: Cynthia A. May, ASLA, Town Planner John R. Trottier, PE, Assist. Dir. Of DPW

**Application:** Orchard Christian Fellowship, Map 6 Lot 18-2 – Application Acceptance

and Public Hearing for formal review of a site plan application for a proposed church and associated site improvements at 136 Pillsbury

Road, Zoned AR-1.

• <u>Completeness:</u> There are no outstanding checklist items; staff recommends the application be accepted as complete.

- □ Board Action Required: Motion to Accept Application as Complete.
- <u>Waivers</u>: The applicant has requested one waiver to the site plan regulations:
  - 1. The applicant has requested a waiver to Sections 3.14.a.1.iv of the Site Plan Regulations for a full traffic study. After review of previous proposals for religious facilities in Londonderry, and discussion with the Town's traffic consultant, staff supports *granting* the waiver because the short traffic study provides sufficient information to make an informed decision about the traffic impacts of the proposed use.
  - Board Action Required: Motion to Approve Applicant's Request for the Waiver Numbered 1 as outlined in the Applicant's Request Letter dated August 16, 2012 and Staff's Recommendation Memorandum, dated September 5, 2012.
- Conditional Use Permit: The applicant is requesting a Conditional Use Permit to reduce the number of proposed parking spaces under this application. Staff recommends *granting* the Conditional Use Permit because the application meets the criteria as outlined in Section 3.10.11.2 of the Ordinance. In accordance with Section 3.10.11.2.1.1, the proposed parking plan is consistent with the intent of the ordinance to serve the needs of the religious facility use. In accordance with Section 3.10 11.2.1.2, the applicant has demonstrated that their needs are consistent with how the congregation utilizes their facilities. Because the classroom space will be used by members already occupying the sanctuary during services, and because the office use does not typically overlap with occupation of the sanctuary, the parking spaces provided appear to more than adequately meet the needs of the congregation. Although the applicant hasn't engineered the remaining 18 parking spaces, there is more than enough land to accommodate those spaces should a future need arise (Please see the memo from Northpoint Engineering, LLC, dated 7.11.2012).

- □ Board Action Required: Motion to Grant Applicant's Request for a Conditional Use Permit as outlined in the Applicant's Request Letter dated August 16, 2012 and Staff's Recommendation Memorandum, dated September 5, 2012.
- <u>Recommendation:</u> Based upon the information available to date the Staff recommends CONDITIONAL APPROVAL of this application with the NOTICE OF DECISION to read substantially as follows:
  - □ Board Action Required: Motion to Conditionally Approve Applicant's proposed site plan to construct the first phase of new church and associated site improvements at 136 Pillsbury Road, Zoned AR-1, subject to all of the Precedent Conditions and General and Subsequent Conditions as outlined in Staff's Recommendations Memorandum dated September 5, 2012.

### PRECEDENT CONDITIONS

All of the precedent conditions below must be met by the applicant, at the expense of the applicant, prior to certification of the plans by the Planning Board. Certification of the plans is required prior to commencement of any site work, any construction on the site or issuance of a building permit.

- 1. The applicant shall address all appropriate items from the Stantec/Public Works & Engineering review memo dated September 5, 2012.
- 2. The Applicant shall provide the Owner's signature on the plans.
- 3. The Applicant shall note all waivers granted on the plan.
- 4. The Applicant shall note any Conditional Use Permits granted on the plan.
- 5. The Applicant shall provide a digital (electronic) copy of the complete final plan sent to the Town at the time of signature by the Board in accordance with Section 2.05.n of the regulations.
- 6. Outside consultant's fees shall be paid within 30 days of conditional site plan approval.
- 7. Financial guaranty if necessary.
- 8. Final engineering review

<u>PLEASE NOTE</u> - Once these precedent conditions are met and the plans are certified the approval is considered final. If these conditions are not met within **120 days** to the day of the meeting at which the Planning Board grants conditional approval the board's approval

<sup>&</sup>quot;Applicant", herein, refers to the property owner, business owner, or organization submitting this application and to his/its agents, successors, and assigns.

will be considered to have lapsed and re-submission of the application will be required. See RSA 674:39 on vesting.

### GENERAL AND SUBSEQUENT CONDITIONS

All of the conditions below are attached to this approval.

- No construction or site work for the amended site plan may be undertaken until the pre-construction meeting with Town staff has taken place, filing of an NPDES-EPA Permit and the site restoration financial guaranty is in place with the Town. Contact the Department of Public Works to arrange for this meeting.
- 2. The project must be built and executed exactly as specified in the approved application package unless modifications are approved by the Planning Division & Department of Public Works, or if staff deems applicable, the Planning Board.
- 3. All of the documentation submitted in the application package by the applicant and any requirements imposed by other agencies are part of this approval unless otherwise updated, revised, clarified in some manner, or superseded in full or in part. In the case of conflicting information between documents, the most recent documentation and this notice herein shall generally be determining.
- 4. All site improvements must be completed prior to the issuance of a certificate of occupancy. In accordance with Section 6.01.d of the Site Plan Regulations, in circumstances that prevent landscaping to be completed (due to weather conditions or other unique circumstance), the Building Division may issue a certificate of occupancy prior to the completion of landscaping improvements, if agreed upon by the Planning Division & Public Works Department, when a financial guaranty (see forms available from the Public Works Department) and agreement to complete improvements are placed with the Town. The landscaping shall be completed within 6 months from the issuance of the certificate of occupancy, or the Town shall utilize the financial guaranty to contract out the work to complete the improvements as stipulated in the agreement to complete landscaping improvements. No other improvements shall be permitted to use a financial guaranty for their completion for purposes of receiving a certificate of occupancy.
- 5. As built site plans must to be submitted to the Public Works Department prior to the release of the applicant's financial guaranty.
- 6. All required Traffic, Police and Fire impact fees must be paid prior to the issuance of a Certificate of Occupancy.
- 7. It is the responsibility of the applicant to obtain all other local, state, and Federal permits, licenses, and approvals which may be required as part of this project (that were not received prior to certification of the plans). Contact the Building Division at extension 115 regarding building permits.