1 LONDONDERRY, NH PLANNING BOARD

2 MINUTES OF THE MEETING OF APRIL 3, 2013 AT THE MOOSE HILL COUNCIL 3 CHAMBERS

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Members Present: Art Rugg; Mary Soares; Lynn Wiles; Laura El-Azem; Chris Davies;
Tom Freda, Ex-Officio; Rick Brideau, CNHA, Ex-Officio; John Laferriere, Ex-Officio;
Scott Benson; Al Sypek, alternate member

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9 Also Present: Cynthia May, ASLA; John Trottier, P.E.; Jeff Belanger, Planning and
10 Economic Development Department Intern; Jaye Trottier, Planning and Economic
11 Development Department Secretary

1213 A. Rugg called the meeting to order at 7 PM.

1415 Administrative Board Work

17 A. Approval of Minutes – March 6 2013

L. Wiles made a motion to approve and sign the minutes from the March 6, 2013 meeting. L. El-Azem seconded the motion. No discussion. Vote on the motion: 8-0-1. (M. Soares abstained as she was absent from the March 6, 2013 meeting).

- Minutes for March 6, 2013 were approved and signed at the conclusion of the meeting.
- Because Board members had not had sufficient time to review the March 27,
 2013 minutes, A. Rugg said they would be approved at a future meeting.
- 30 B. Discussions with Town Staff
 - 217 Rockingham Road

C. May stated that Staff is not prepared to address a proposed change of use concerning this property and will reschedule it for the next available meeting.

• SNHPC; June 1, 2013 meeting

M. Soares announced that the SNHPC will be sponsoring a series of regional visioning workshops for southern New Hampshire, one of which will elicit input from Londonderry residents on June 1, 2013 at Barka Elementary School in Derry.

45 Public Hearings

A. Hickory Woods, LLC (Applicant), HSL Real Estate Trust c/o Tai-Deh Hsu, Trustee
(Owner), Map 2 Lots 27 & 27-1, Application Acceptance and Public Hearing for
formal review for the merger of Lots 27 & 27-1 and the subsequent subdivision of
27-1 into three Commercial-II lots at 304 & 314 Nashua Road, Zoned C-II.

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J. Trottier stated there are two outstanding checklist items which have associated waiver requests, which he read into the record:

1. The Applicant is requesting a waiver to Sections 3.06 and 4.16.b.4 of the Subdivision Regulations and item VII.2.d of the Subdivision Application Checklist requiring that the plans indicate the proposed water system pipe types, sizes, water system bends, thrust blocks, or tees to serve the new lots. **Staff recommends granting the waiver**, as these will be addressed with the associated site plan application.

2. The Applicant has not indicated test pits or a 4K area to serve new lot 27-30 per Sections 3.07.B and 4.17.A.28 of the Subdivision Regulations and Item VI.29 of the Subdivision Application checklist, and is requesting a waiver to this requirement. **Staff recommends granting the waiver**, as this lot is a non-buildable utility lot and a note has been placed in the plan set indicating this.

Assuming the Board grants the waivers, J. Trottier said Staff recommends the application be accepted as complete.

M. Soares made a motion to grant waivers numbered 1-2 as outlined in Staff's Recommendation memorandum dated April 3, 2013. L. Wiles seconded the motion. No discussion. Vote on the motion: 9-0-0.

25 The two waivers were granted.

M. Soares made a motion to accept the application as complete per
 Staff's Recommendation in the memorandum dated April 3, 2013. L.
 Wiles seconded the motion. No discussion. Vote on the motion: 9-0-0.

- The application was accepted as complete.
 - A. Rugg stated that this starts the 65 day time frame under RSA 676:4.

34 Jack Szemplinski of Benchmark Engineering was joined by Morgan Hollis of Gottesman and Hollis to present the subdivision plan. Once merged, lots 27 and 35 27-1 would total 69 acres. Two commercial lots, one 6.85 acres and the other 36 37 1.74, would then be subdivided off along Rt. 102, separated by a private roadway leading into the development. The Zoning Board granted a variance in 2012 to 38 39 allow the smaller commercial lot to have less than the required frontage on Rt. 102. The Zoning Board also recently approved the subdivision of a .35 acre lot 40 41 with insufficient acreage and no road frontage to separate an existing cell tower 42 on 2-27 as an independent lot. An existing easement from Rt. 102 providing 43 access to the cell tower would be replaced by an access easement over the 44 proposed private road within the elderly housing development. The NH Department of Environmental Services and Department of Transportation have 45 46 given their approvals for the subdivision and curb cuts respectively. 47

- 48 A. Rugg asked for Staff input.
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J. Trottier read the three waivers into the record from the Staff Recommendation memo:

- The Applicant is requesting a waiver to Section 3.09.F.2 of the Subdivision Regulations. The applicant has not provided the minimum sight distance (365') as required by the regulations for new lot 27-28. The proposed private road has been designed to meet AASHTO standards for a 25 mph design speed. Staff recommends granting the waiver, based upon the reduced design speed of 25 mph vs. the 35 mph used for the basis of this requirement.
- 2. The Applicant is requesting a waiver to Section 3.09.F.2 of the Subdivision Regulations. The applicant has not provided driveway sight distance plans as required by the regulations for new lots 27 and 27-30. **Staff recommends granting the waiver**, so long as the Applicant provides a note on the plan on sheet #1 referencing the site plan.
- 3. The Applicant is requesting a waiver to the requirement to provide a drainage report in accordance with Section 3.08 of the Subdivision Regulations. We note that the Applicant has provided a drainage report for the associated site plan submission for the "Hickory Woods" development upon new lot 27 that was submitted currently, but the report does not address new lots 27-28 and 27-29. **Staff recommends granting the waiver**, so long as the Applicant provides a note on the plan on sheet #1 that addresses the proposed development of all the proposed lots under this application and references the drainage report for the development project upon new lot 27 meeting the approval of the Department of Public Works and Planning Division.

J. Trottier summarized the Design Review Comments and Board Informational Items from the DPW memo.

A. Rugg asked for input from the Board.

Concerning the first waiver above, L. Wiles received clarification about the location of the sight distance reduction being at the point where the commercial driveways intersect with the proposed private road. L. EI-Azem questioned a letter from the Fire Department found in the Board's meeting portfolio regarding a waiver from roadway design standards in the site plan. C. May explained that the letter no longer applies because the applicant has widened the internal roadway system. L. El-Azem also asked why the road frontage between the two commercial lots was not split evenly, which would have avoided one of the aforementioned variances. J. Szemplinski explained that the frontage was determined by the need to align the proposed access with Avery Road.

A. Rugg asked for public input.

48 Scott Christiansen, 12 Priscilla Lane, had comments regarding the site plan and 49 therefore had them addressed later in the evening.

 There was no further public comment.

M. Soares made a motion to grant the Applicant's request for waivers numbered 1-3 as outlined in Staff's Recommendation memorandum dated April 3, 2013 with the stipulations of staff. L. Wiles seconded the motion. No discussion. Vote on the motion: 9-0-0.

All three waivers were granted.

A question about the need to conditionally approve the lot merger and subsequent subdivision separately prompted C. May to suggest that while the two can be voted on together, the title block of the plan should be changed to read "lot consolidation and subdivision plan."

M. Soares made a motion to conditionally approve the lot consolidation and subdivision plan with the following conditions:

"Applicant", herein, refers to the property owner, business owner, or organization submitting this application and to his/its agents, successors, and assigns.

PRECEDENT CONDITIONS

All of the precedent conditions below must be met by the applicant, at the expense of the applicant, prior to certification of the plans by the Planning Board. Certification of the plans is required prior to commencement of any site work, any construction on the site or issuance of a building permit.

- 1. The Applicant shall provide driveway sight distance plans for new lots 27 and 27-30 in the plan set or provide a note on sheet 1 referencing them in the separate site plans.
- 2. The Applicant shall provide a suitable note placed on sheet 1 that addresses the proposed development of <u>all</u> the proposed lots under this application and references the drainage report for the development project upon new lot 27 meeting the approval of the Department of Public Works and Planning Division.
- 3. The Applicant's shall indicate easements for access or utilities to serve new lot 27-30 that is created around the existing cell tower facility. The easements shall be shown on the subdivision plans or referenced on the subdivision plans consistent with the design intent shown on the site plans.
- 4. The Applicant shall provide suitable documentation from the current cell tower easement owner/holder indicating agreement with the proposed elimination of the existing easements, the proposed changes to the access and utilities serving the cell tower and the new lot configuration to Planning Division for their files.
- 5. The Applicant shall provide sight distance easements to benefit lots 27-29

1 2 3 4 5 6 7		and 27-28 upon lot 27 for the indicated sight distance lines shown on sheet 18 for the proposed driveways shown to serve the new lots. In addition, The Applicant shall review and revise the proposed landscape improvements indicated on the separately submitted site plan (sheet 6 of 120), as necessary, to ensure unobstructed driveway sight distance lines will be provided.
8 9 10 11 12	6.	The Applicant shall indicate a proper monument (bound) at the PC along West Road on sheets 9 and 17 and label the 10.00' and 11.66' utility/sign/planting easement distances that are missing upon lot 27-28 on sheet 2 and 10.
12 13 14 15	7.	The Applicant shall ensure the Owner's signature (vs. agent) is provided on the final plans.
16 17 18 19	8.	The Applicant shall indicate the utility services to serve the new lots on the plans in accordance with sections 3.05 and 4.16.b.7 of the Subdivision Regulations.
20 21 22	9.	The Applicant shall update note 11 on sheet 1 to indicate NHDES Subdivision Approval permit number and the NHDOT Driveway Permit number for the project.
23 24 25 26 27	10.	The Applicant shall verify the lot number indicated for the non-building cell tower lot (27-30) meets the approval of the Assessor and update the plans as necessary.
27 28 29 30 31	11.	The Applicant shall revise the title block to reflect the change in wording from "merge" to "consolidate" as stated at the April 3, 2013 Planning Board meeting.
31 32 33	12.	The Applicant shall note all waivers granted on the plan.
33 34 35 36 37	13.	The Applicant shall provide a digital (electronic) copy of the complete final plan sent to the Town at the time of signature by the Board in accordance with Section 2.05.n of the regulations.
38 39 40	14.	Outside consultant's fees shall be paid within 30 days of conditional site plan approval.
41 42 43 44 45	15.	The applicant shall provide a check for \$25 (made payable to the <i>Rockingham County Registry of Deeds</i>) to pay for the LCHIP tax that became effective on recording of all plans and documents at the registry on July 1, 2008.
46 47 48 49 50	16.	The applicant shall note all general and subsequent conditions on the plans <i>(must be on a sheet to be recorded, or a separate document to be recorded with the subdivision plans)</i> , per the new requirements of RSA 676:3.

- 17. Financial guaranty if necessary.
- 18. Final engineering review

<u>PLEASE NOTE</u> Once these precedent conditions are met and the plans are certified the approval is considered final. If these conditions are not met within **120 days** to the day of the meeting at which the Planning Board grants conditional approval the board's approval will be considered to have lapsed and re-submission of the application will be required. See RSA 674:39 on vesting.

GENERAL AND SUBSEQUENT CONDITIONS

- All of the conditions below are attached to this approval.
 - 1. No construction or site work for the amended site plan may be undertaken until the pre-construction meeting with Town staff has taken place, filing of an NPDES-EPA Permit and the site restoration financial guaranty is in place with the Town. Contact the Department of Public Works to arrange for this meeting.
 - 2. The project must be built and executed exactly as specified in the approved application package unless modifications are approved by the Planning Division & Department of Public Works, or if staff deems applicable, the Planning Board.
 - 3. All of the documentation submitted in the application package by the applicant and any requirements imposed by other agencies are part of this approval unless otherwise updated, revised, clarified in some manner, or superseded in full or in part. In the case of conflicting information between documents, the most recent documentation and this notice herein shall generally be determining.
 - 4. It is the responsibility of the applicant to obtain all other local, state, and federal permits, licenses, and approvals which may be required as part of this project (that were not received prior to certification of the plans). Contact the Building Division at extension 115 regarding building permits.

L. Wiles seconded the motion. No discussion. Vote on the motion:9-0-0.

- The plan was conditionally approved.
- B. Hickory Woods, LLC (Applicant), HSL Real Estate Trust c/o Tai-Deh Hsu, Trustee
 (Owner), Map 2 Lot 27, Application Acceptance and Public Hearing for formal
 review of a proposed 98-unit elderly (55+) development with associated
 improvements at 304 Nashua Road, Zoned C-1.
- 48 J. Trottier stated there are two outstanding checklist items which have associated 49 waiver requests, which he read into the record:

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1. The Applicant is requesting a waiver to Section 4.12.c of the regulations and Item V of the Site Plan Checklist. The Applicant has not provided an existing conditions plan as required by the regulations. **Staff recommends granting the waiver**, as all required existing conditions are provided on the topographic plan as submitted with the associated subdivision.

2. The Applicant is requesting a waiver to Section 4.14.a.18 of the regulations and Item VI.1.r of the Site Plan Checklist. The Applicant has not provided one benchmark per roadway plan and profile sheet as required by the regulations. **Staff recommends granting the waiver.** The Applicant is proposing to install proper benchmarks in accordance with the regulations after tree clearing is completed.

Assuming the Board grants the waivers, J. Trottier said, Staff recommends the application be accepted as complete.

L. Wiles made a motion to grant waivers numbered 1-2 as outlined in
 Staff's Recommendation memorandum dated April 3, 2013. M. Soares
 seconded the motion. No discussion. Vote on the motion:
 9-0-0.

- 21 The two waivers were granted.
- L. Wiles made a motion to accept the application as complete. L.
 El-Azem seconded the motion. No discussion. Vote on the motion:
 9-0-0.
 - The application was accepted as complete.
 - A. Rugg stated that this starts the 65 day time frame under RSA 676:4.

M. Hollis explained that the 98 units are located on several private roadways running between Rt. 102 and West Road and will be built over the course of six phases. Private on-site amenities will include a clubhouse, a bocce court, a putting green and a driving range. Drainage will be on-site and public water is being extended up West Road to the property and on through to Rt. 102. A gas extension is being sought as well. A traffic study has been submitted and reviewed.

38 A. Rugg asked for Staff input.39

J. Trottier read the 13 waivers into the record from the Staff Recommendation memo:

1. The Applicant is requesting a waiver to Section 3.06 of the regulations. The
Applicant has not provided proposed sanitary sewer system designs as
required by the regulations. The project requires subsurface disposal
system approval for the Clubhouse system, 14 privately owned common
(shared) systems connecting 34 units and 64 individual systems. Staff
recommends *approving* the waiver because the applicant's engineer
submitted preliminary septic design plans, which were deemed acceptable

by the Londonderry Building Department. More accurate septic designs and NH DES approvals are required prior to the issuance of building permits for each unit.

- 2. The Applicant is requesting a waiver to Section 3.09.R and Table 1 of the subdivision regulations as required by section 3.08 of the site plan regulations. The Applicant is proposing a design speed of 25 mph for all roads within Hickory Woods. Staff recommends *approving* the waiver because the streets are private and designed only for local use by the residents.
- 3. The Applicant is requesting a waiver to Section 3.08.b.5 of the Site Plan Regulations. The Applicant is proposing a minimum sight distance reduction from 365 feet to 280 feet based on the design speed of 25 mph for commercial driveways within Hickory Woods. Staff recommends *approving* the waiver because the reduced sight distance for these private streets meet AASHTO standards.
- 4. The Applicant is requesting a waiver to Section 3.08.b.5 of the Site Plan Regulations. The Applicant is proposing a minimum sight distance reduction from 250 feet to 175 feet based on the design speed of 25 mph for residential driveways within Hickory Woods. Staff recommends *approving* the waiver because the reduced sight distance for these driveways meet AASHTO standards.
 - 5. The Applicant is requesting a waiver to Section 3.09.R of the Roadway Design Standards and Table 1 for local roads and Exhibit D5 of the subdivision regulations as required by section 3.08 of the site plan regulations. The Applicant has not provided a 50-foot right of way, but rather a 40-foot right of way with 5-foot easements on both sides is being proposed. Staff recommends *approving* the waiver because the streets in this community are private, and servicing predominantly this elderly community.
 - 6. The Applicant is requesting a waiver to Section 3.09.R of the Roadway Design Standards and Table 1 of the subdivision regulations. The Applicant is proposing road grades in excess of 6% in three locations. Staff recommends *approving* the waiver because the streets are private, and the Applicant has minimized cuts and fills with a design that responds to a naturally rolling terrain.
- 7. The Applicant is requesting a waiver to Section 3.09.S.8 of the Roadway Design Standards and Table 1 of the subdivision regulations. The Applicant is proposing grades at street intersections greater than 3%. Staff recommends *approving* the waiver because the Applicant is proposing to increase the grade to 4% in three locations on these private streets, 1% greater than the regulations.
- 8. The Applicant is requesting a waiver to Section 3.09.R of the Roadway
 Design Standards, Table 1 and Exhibit D8 of the subdivision regulations.
 The Applicant is proposing the slope in the cul-de-sac terminus to be greater
 than 4%. Staff recommends *approving* the waiver because the proposed
 grade in the Pepper Hill Road cul-de-sac will minimize the need for excessive
 fill for the private street and adjacent house lots.

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- 9. The Applicant is requesting a waiver to Section 3.07.g.3 of the regulations. There are three locations where the required 3-feet of cover over pipes is not provided at West Road, and a portion of the system near the proposed driving range. Staff recommends *approving* the waiver because existing conditions on the adjacent lot across West Road preclude the required cover without significant impacts to that lot. The other area is impacted by the elevation of the detention pond downstream and will not be affected by traffic loading.
- 10. The Applicant is requesting a waiver to Section 4.15 of the regulations. The Applicant has provided photographs of similar units, and a rendering for the club house. The applicant appeared before the Heritage Commission on November 15, 2012, where building styles, lighting, landscaping, walkways, and stone walls were discussed. The applicant will be required to submit proposed signs to the Heritage Commission for their approval prior to requesting a sign permit from the Building Department. Staff recommends *approving* the waiver because they have provided adequate information for the Heritage Commission to make an informed recommendation to the Planning Board.
- 11. The Applicant is requesting a waiver to Section 4.16 of the regulations. The Applicant has not provided an illumination plan for the entire site. They have submitted an illumination plan for the club house and for lighting relative to several individual units where there was concern about off-site impacts. With the addition of a note on that plan stating that the recreation facilities will not have lighting, Staff recommends *approving* the waiver because off-site lighting intrusions appear to have been addressed.
- 12. The Applicant is requesting a waiver from the school impact fee since this development is a 55+ age restricted community and there will be no school age children. On March 18, 2013, the Town Council Approved Order #2013-09, relative to the suspension of Impact Fees for schools, fire, police, library, and recreation, and that suspension is currently in place. Staff recommends setting aside the waiver request where the Council Order relative to suspension is still in effect.
- 13. The Applicant is requesting a waiver from the recreation impact fee since they believe that they are providing substantial recreational amenities onsite. On March 18, 2013, the Town Council Approved Order #2013-09, relative to the suspension of Impact Fees for schools, fire, police, library, and recreation, and that suspension is currently in place. Staff recommends setting aside the waiver request where the Council Order relative to suspension is still in effect.
- M. Soares asked if the applicant would have to return to the Board to obtain
 approval of waivers #12 and #13 if and when the suspended impact fees are
 reestablished. C. May said they would not.
- J. Trottier summarized the Design Review Comments, Board Action Items, and
 Board informational items from the DPW memo.

45 C. May noted that outstanding landscaping issues are being addressed by Staff 46 with the applicant, in particular inadequate buffering to adjacent lots on Priscilla 47 Lane that may cause car lights to intrude onto those properties. Other buffers, she continued, are not designed to Town regulations. Additionally, the Heritage
Commission had expressed concern over how disturbed stone walls will be
addressed. Staff has required that the applicant submit a plan indicating
preserved stone walls as well as those to be disturbed, including their relocation
and reconstruction. Easement documents related to the subdivision plan will
need to be resolved prior to signature as well, including one for a conservation
easement and another for access to the cell tower lot.

8 C. May stated that the Applicant is proposing improvements within the 9 Conservation Overlay District (COD) that require approval by the Board of a 10 Conditional Use Permit. The permit would allow for 4,700 square feet of intrusion 11 into the COD Buffer for a drainage outlet, and the grading of side slopes associated with a wet pond on the east end of the lot. The Conservation 12 13 Commission recommends approval of the CUP Permit with the condition that the 14 applicant include a conservation restriction on the plan as well as in the 15 condominium documents to dedicate a minimum of seven acres in the approximate location of current Map 2 Lot 27-1. The applicant has set aside 16 17 10.55 acres for that conservation easement.

C. May stated that Staff recommends granting the conditional use permit with the conditions provided by the Conservation Commission.

20 A. Rugg asked for input from the Board.

L. El-Azem confirmed that no sidewalks will be included within the development.
 M. Soares and J. Laferriere expressed a preference for sidewalks to be added
 (see public comments below as well).

24 Based on the numerous requested waivers from the Town's Roadway Design 25 Standards, L. Wiles inquired about the likelihood, if any, that a future petition will be submitted to make the private roadway system a public one. J. Trottier and 26 A. Rugg stated the only recent instance they were aware of occurred in the late 27 1970's/early 1980's, where roads within the Yellowstone Road subdivision that 28 29 were originally private were adopted at Town Meeting as public roads. A. Rugg 30 added that any attempt to adopt a private road as public would first require they 31 meet Town standards and would then need Town Council approval. J. Szemplinski 32 added that unlike the typical subdivision design of the Yellowstone area, this site plan and its private roads are planned for a self-contained community. 33 34 Additionally, the roads were deliberately planned to discourage outside traffic 35 from using them as a cut through between West Road and Rt. 102.

L. Wiles asked J. Szemplinski how the potential for light pollution impacting the
 Priscilla Lane abutters was being mitigated. J. Szemplinski answered that the
 applicant has no objection to working with Staff and designing additional
 landscaping in the area.

40 M. Soares asked Staff to research how many 55+ housing units have been built 41 to date in town and how many more would be allowed under the zoning 42 ordinance. C. May noted that this project would not exceed the maximum 43 number allowed. L. Wiles asked later in the evening if Staff would also examine 44 whether the Town has an adequate amount of elderly housing now and whether 45 the ordinance needs to be changed to accommodate for Londonderry's older demographic. C. May replied that Staff would report back to the Board in May on 46 47 those issues.

J. Laferriere questioned the need for the access point on Rt. 102 because of the potential traffic impact to that area. He suggested limiting the entrance on 102 to the Fire Department or restricting it to right in/right out traffic only. C. May replied that the access is not only to the elderly housing community but to the two commercial lots as well. The completed traffic study, M. Hollis noted, showed no need for an intersection control measure there based on the anticipated traffic increase.

8 Based on one of the aforementioned waivers, J. Laferriere also asked about the 9 proposed lighting plan. J. Szemplinski said each house will have a post light along 10 the street, adjacent to the individual driveways, which can be controlled by the unit owner. The only other instances would be low level lighting for facilities such 11 12 as the clubhouse. C. May clarified that the waiver in guestion is for the applicant 13 not having to provide a light level plan for the entire development since the majority of the type of lighting proposed would not be intrusive to surrounding 14 15 properties. In those few areas where there could be an impact, the applicant was required to demonstrate that no such intrusions would take place. 16

- 17 T. Freda verified that the issue of the 10.55 acres to be placed under a 18 conservation easement arose when a recommendation regarding the CUP was 19 requested from the Conservation Commission. While a favorable 20 recommendation was given, it was conditioned on the applicant placing a 21 conservation easement on a minimum of 7 acres. J. Szemplinski said that 22 although a portion of the area to be deeded has some of the best soils on the 23 site, the applicant had ultimately chosen not to develop it prior to the CUP request because of a lack of access to the more remote usable portion caused by 24 25 the wetlands and floodplain associated with the Nesenkeag Brook as well as the 26 degree of grading involved. T. Freda stated his objection that the applicant was 27 being required, despite the reported mutual agreement, to forfeit the amount of 28 land as compared to the amount of land being disturbed in the COD buffer. 29 Permits and approvals, he said, should not be conditioned on the extraction of 30 property without compensation. M. Hollis stated the applicant conveyed to him that the request from the Commission was an "afterthought" at the end of the 31 32 meeting pertaining to an area the applicant was not going to develop, therefore 33 no quid pro quo bargaining took place. C. May noted that while the Commission 34 may have conditioned their recommendation, it is ultimately the Planning Board's 35 decision whether to grant the CUP and in whatever manner they see fit.
- A. Sypek asked if the pumping station in Hudson that will pump water upgrade to the site has emergency power. J. Szemplinski said it would.
- 38 A. Rugg asked for public input.
- 39 Scott Christiansen, 12 Priscilla Lane, stated his house is directly behind proposed unit 93. As stated previously by Staff, his concern is related to the buffer 40 between his lot and the roadway and the potential not only for light pollution but 41 42 for safety since individuals using his backyard would be exposed to traffic without adequate landscape buffering. A. Rugg asked the applicant to work with the 43 abutters as well as Staff to fully address the issue. If vegetation does not 44 45 sufficiently resolve the potential issues, C. May stated that construction of a fence 46 or some other protection could be considered. J. Szemplinski offered to perform 47 a site walk of the area with the abutter.

1 James DiBurro, 10 Priscilla Lane, stated the same misgivings regarding safety as 2 well as noise and light pollution based on the proximity of the road to the rear of 3 his lot. In addition, he expressed concern over possible impacts to water quality 4 caused by the development. Considering the time involved with the proposed 5 six phases of development, he noted the effects that prolonged exposure to 6 construction activity would have on abutters and the values of their homes during 7 that time. M. Hollis noted that as the phases progress, residents will be moving 8 into the development, therefore consideration will already be occurring to lessen 9 the impacts on those residents. A. Rugg again asked the applicant to work with 10 abutters and Staff and J. Szemplinski had no objection to do so. C. May stated that while the proposed speed limit is 25 mph, when the road width was 11 increased to 28 feet, the applicant conveyed their intent of reducing the limit to 12 13 15 mph. J. DiBurro also asked about the possibility of blasting. J. Szemplinski 14 replied that some will occur and that a pre-blast survey is typically required. A. 15 Rugg and A. Sypek explained some of the regulations involved, including 16 notification to abutters and the ability for homeowners to have their foundations 17 videotaped before and after blasting, both inside and outside.

- M. Srugis, 17 Wimbledon Road, confirmed that fire hydrants will be installed 18 19 within the development. He stated his disappointment that sidewalks were not 20 included in the plan, not only for safety reasons, but because of the concept of 21 walkable communities recommended by the recently adopted Master Plan. He 22 asked that sidewalks at least on one side of the roads be restored. A. Rugg said 23 the Board can request it, but cannot require that sidewalks be included. M. 24 Soares suggested striping a portion of the road edge (similar to a bike path) to 25 reserve it for walkers. M. Hollis said there was no objection to doing so, although J. Trottier said Staff would not advise it. A. Sypek asked later on if that was 26 27 because the Town has adopted the Manual on Uniform Traffic Control Devices 28 (MUTCD) which would subsequently apply to this development. J. Trottier replied 29 that the MUTCD was adopted and that staff would not recommend the striping because it would not provide a true separation between traffic and the walking 30 31 public.
- 32 There were no further comments from the public.

M. Soares made a motion to grant the Applicant's request for waivers numbered 1-11 as outlined in Staff's Recommendation memorandum dated April 3, 2013. L. Wiles seconded the motion. No discussion. Vote on the motion: 9-0-0.

The 11 waivers were granted.

40 M. Soares made a motion to grant the Conditional Use Permit to allow intrusion 41 into the COD buffer as noted in Staff's Recommendation memorandum 42 dated April 3, 2013 and in accordance with the Conservation 43 **Commission's recommended condition** that the applicant include a 44 conservation restriction on the plan and in the condominium documents to 45 dedicate a 10.55 acre area as shown on the site plan. L. Wiles seconded the 46 motion. No discussion. Vote on the motion: 8-1-0 with T. Freda in 47 opposition.

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M. Soares made a motion to conditionally approve the site plan with the following conditions:

"Applicant", herein, refers to the property owner, business owner, or organization submitting this application and to his/its agents, successors, and assigns.

PRECEDENT CONDITIONS

All of the precedent conditions below must be met by the applicant, at the expense of the applicant, prior to certification of the plans by the Planning Board. Certification of the plans is required prior to commencement of any site work, any construction on the site or issuance of a building permit.

- 1. The intersections of Tavern Hill Road and Pepper Hill Road with Black Forest Circle indicates tangent grade changes in excess of one (1) percent and require vertical curves in accordance with the regulations. The Applicant shall provide vertical curves at intersections exceeding 1 percent in accordance with the regulations.
- 2. Documentation that the cell tower owner/easement holder acknowledging the proposed modifications associated with the cell tower was not included in the revised plan. The Applicant shall provide suitable documentation from the cell tower owner/easement holder for the Planning Department's file. In addition, the Applicant shall clarify with notes on sheet 4, which address the modifications to the cell tower access and utilities. Also, the Applicant shall provide notes that address how access will be maintained and when the changes to the access and utilities would occur, since the modifications do not appear to be part of the phase 1 work indicated on sheet 120.
- 3. The Applicant shall address the following on the site plans and notes:

A. The Planning Board Approval block does not address phasing consistent with section 4.03 of the regulations and as indicated in the notes on sheet 4. The Applicant shall update all Planning Board signature blocks accordingly.

B. The Applicant shall label the pavement radius for the proposed driveways to new lots 27-28 and 27-29 on sheet 6 for proper construction.

- C. The phasing plan sheet 5 does not indicate the new lot created around the cell tower. The Applicant shall update accordingly and verify the unit #99 is still applicable with the Assessor and update as necessary.
- The Applicant shall verify the fourteen foot (14') one way travel D. lanes at the 160 foot long median island provides adequate lane width along the Tavern Hill Road from Nashua Road and is acceptable with the Department of Public Works and Fire Department. In addition, The Applicant shall confirm the 14 foot travel lanes widths at the Quarry Road median island entrance are acceptable with Public Works and Fire Departments and update, if necessary, meeting the approval of the Town.

1 2 3		E. The Applicant shall label the proposed pavement tapers to and from the median islands on Tavern Hill Road and Quarry Road for proper construction.
4 5 6		F. The Applicant shall label the pavement radii at the Pepper Hill Road cul-de-sac and confirm compliance with Exhibit D8 of the regulations is achieved.
7 8 9		G. The Applicant shall remove/relocate all landscape trees that are indicated within the driveway sight distance easements provided with this submission, such as those on sheets 6 and 7.
10		
11	4.	The Applicant shall address the following on the topographic plans:
12		A. The Applicant shall verify the proposed hydrant locations meet the
13		approval of the Fire Department.
14		B. The Applicant shall extend the erosion control measures behind
15		unit 92 to the limit proposed roadway grading limits near station
16		12+00+/
17		C. Many of the proposed contours are light (gray scale, similar to the
18		existing) and do not provide a contrast per section 4.14.A of the
19		regulations. The Applicant shall update and darken the proposed
20		features on all the plans including the plan and profiles.
21	_	The Applicant shall end uses the following on the plan and profile should
22 23	5.	The Applicant shall address the following on the plan and profile sheets:
23 24		A. The updated plan for the proposed design for the intersection at West Road on sheet 28 indicates a portion of northerly travel lane along
24 25		West Road will be impacted by the proposed intersection construction.
25 26		In addition, a pavement patch is proposed for the culvert replacement.
20 27		The Applicant shall verify if additional improvements to West Road will be
28		necessary with the Department of Public Works and update the plans
29		accordingly.
30		B. The project plans do not address the proposed limits of work
31		expected to be completed for each phase beyond phase 1. For example,
32		under phase 1, portions of other phases are disturbed for fill associated
33		with the construction of the roadway, but it is unclear if this is necessary
34		in subsequent phases including the limits of excavation and clearing for
35		construction. In addition, the extent of the proposed underground utility
36		construction is unknown and the associated erosion control measures to
37		be implemented including those associated with the existing cell tower.
38		The Applicant shall arrange a meeting with the Department of Public
39		Works to discuss the necessary information to be addressed that would
40		be acceptable under each phase of construction and update the plan set
41		accordingly.
42 43		C. The Applicant shall review the centerline roadway PC's and PT's stations for Perper Hill Pead that are inconsistent with contorline
43 44		stations for Pepper Hill Road that are inconsistent with centerline geometry information provided and update as necessary.
44 45		D. It appears the revised driveway sight distance profile information
46		for unit 35A may not comply with the regulations. In addition, it appears
47		the profile lines for unit 83A and 94A are not consistent with the grading
48		shown and may not comply with the regulations. The Applicant shall
49		review and address compliance with the regulations.
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- 6. The proposed cross section provided on sheet 58 for West Road indicates a swale will be created along the westerly side of West Road along abutting lot 36, but the design plans do not indicate the swale or indicate where the proposed swale would drain to. The Applicant shall discuss the proposed design intent with the Town and update the design to meet the approval of the Department of Public Works. In addition, The Applicant shall verify if additional off-site improvements to West Road would be needed for this project with the Department of Public Works.
- 7. The project plans have been updated to include a Phase I Limits of Site Improvements plan sheet 120. The Applicant shall address the following relative to the proposed plan:

A. The Applicant shall provide a location (station and offset) for the ES Temp #1 shown along Pepper Hill Road for proper construction.
B. The notes indicate that Tavern Hill Road, a portion of Black Forest Circle and a portion of Quarry Road will be paved, but the plan view (grey) implies only a portion of Quarry Road will be paved. The

- Applicant shall update the plan to include a legend and update the plan view to clarify the limits of proposed pavement under this phase as intended.
 - C. The notes indicate the drainage system along Black Forest Circle, Quarry Road and Pepper Mill Road will be constructed and the drainage structures capped. The Applicant shall provide a detail of the proposed drainage structure capping in the plan set for proper construction.
 - D. The notes indicate the water main line will be constructed through the site from West Road to Route 102 but does not address if the water services to each unit along the route will be installed. The Applicant shall clarify and update the notes as necessary for proper construction.
 E. It is unclear as to the intent of the proposed filling areas along the
- proposed roadways that are not part of the units (1-15) to be developed under phase 1. How are these areas intended to be graded beyond the roadway that represents the limits shown, such as 3 to 1 or 4 to 1? The Applicant shall provide detail(s) and additional notes to clarify the grading intent for proper construction.

F. The proposed excavated building pad areas shown on the plan would likely be graded to drain toward the roadway based upon the topographic plan information and we recommend that the temporary storm drain inlet measures be provided at all catch basin areas adjacent to the excavated areas such as at BF#3 and BF#4. The Applicant shall update the plan accordingly.

- G. The Applicant shall update the notes at Black Forest Circle near station 8+50 to include the end of water line construction for phase 1.
 H. The limits of the underground utilities (telephone, electric, catv, etc.) are not addressed for phase 1. The Applicant shall update the
 - plans and notes accordingly.
 - I. The Applicant shall update to address the proposed cell tower lot consistent with the latest design as necessary.
 - 8. The Applicant shall address the following relative to the revised and submitted project drainage report:

$ \begin{array}{c} 1\\2\\3\\4\\5\\6\\7\\8\\9\\10\\11\\12\\13\\14\\15\\16\\17\end{array} $		 A. The updated analysis for post development subcatchments 12A, 12B, 12C and 12E does not appear to account for the increased roadway width of the access drive from 24 to 28 feet under this revision. The sidewalk was eliminated with this revision, but most of these areas did not previously contain a sidewalk. The Applicant shall update the analysis accordingly. In addition, The Applicant shall review and update post development subcatchments 10B and 1 to address the additional pavement areas associated with the revised roadway islands and clarify compliance with the regulations is achieved. B. The revised report did not include the catch basin drainage worksheets (sheets 4 & 5). The Applicant shall update the report accordingly. C. The project plans indicate a swale will be constructed behind units 87 and 88 and draining to HWQ2, but the swale information is missing from the report per section 3.07.B.5 of the regulations. The Applicant shall update the report accordingly.
17 18 19 20 21 22 23	9.	Preliminary offsite improvement plans for the waterline extension to and through the project prepared by Pennichuck Water have been submitted and are currently under review by the Department of Public Works. The Applicant shall update the plans so that they meet the approval of the Department of Public Works.
23 24 25 26 27 28 29 30	10.	The Applicant indicates the NHDES Alteration of Terrain and NHDES Condominium Subdivision Approval permit applications have been submitted for the project on the application checklist. The Applicant shall obtain all project permits, indicate the permit approval numbers in note 24 on sheet 4 and provide copies of all permits for the Planning Division files per section 4.13 of the Site Plan Regulations.
31 32 33 34 35 36 37 38 39	11.	 The Applicant shall address the following relative to the project DRC comments: A. The Applicant shall verify the comments of the Assessor are adequately addressed with the Assessor. B. The Applicant shall verify the comments of the Fire Department are adequately addressed with the Fire Department. C. The Applicant shall verify the comments of the Planning Division are adequately addressed with the Planning Division.
40 41 42 43	12.	The Applicant shall address outstanding landscaping issues, including provision of a buffer plan adjacent to Lots 2-49 and 2-49-1 in accordance with recommendations by Staff.
43 44 45 46 47	13.	The separate subdivision plan for "Hickory Woods" that creates the subject Lot 2-27 as referenced under this site plan application shall be approved and recorded prior to signature of this site plan.
47 48 49 50	14.	The Offsite Improvement Plans for the waterline extension to and through the project, prepared by Pennichuck Water Works, shall be approved prior to signature of this site plan.

- 15. All easements and condominium documents associated with the project shall be approved prior to signature of this site plan.
- 16. Modifications to the access and amended utilities for the existing cell tower shall be approved prior to signature of this site plan.
- 17. The Applicant shall submit a stone wall relocation plan noting the locations where stone walls will be preserved on site, stone walls to be relocated and/or reconstructed, new locations for walls being reconstructed including lengths, and stone wall construction details in compliance with regulations, prior to requesting the pre-construction meeting with the Town.
- 18. The Applicant shall provide the Owner signature and the professional engineer endorsement (stamp and signature) on all applicable plans.
- 19. Note all waivers and the Conditional Use Permit granted on the plan.
- 20. The Applicant shall provide a digital (electronic) copy of the complete final plan sent to the Town at the time of signature by the Board in accordance with Section 2.05.n of the regulations.
- 21. Outside consultant's fees shall be paid within 30 days of conditional site plan approval.
- 22. Financial guaranty if necessary.
- 23. Final engineering review is required.

<u>PLEASE NOTE</u> - Once these precedent conditions are met and the plans are certified the approval is considered final. If these conditions are not met within **120 days** to the day of the meeting at which the Planning Board grants conditional approval the board's approval will be considered to have lapsed and re-submission of the application will be required. See RSA 674:39 on vesting.

GENERAL AND SUBSEQUENT CONDITIONS

All of the conditions below are attached to this approval.

- 1. No construction or site work for the amended site plan may be undertaken until the pre-construction meeting with Town staff has taken place, filing of an NPDES-EPA Permit and the site restoration financial guaranty is in place with the Town. Contact the Department of Public Works to arrange for this meeting.
- All easements and condominium documents associated with the project shall be **recorded** prior to requesting the pre-construction meeting with the Town.
- 3. The Applicant shall obtain Heritage Commission approval prior to seeking a

sign permit from the Building Department.

- 4. The project must be built and executed exactly as specified in the approved application package unless modifications are approved by the Planning Division & Department of Public Works, or if staff deems applicable, the Planning Board.
- 5. All of the documentation submitted in the application package by the applicant and any requirements imposed by other agencies are part of this approval unless otherwise updated, revised, clarified in some manner, or superseded in full or in part. In the case of conflicting information between documents, the most recent documentation and this notice herein shall generally be determining.
- All site improvements must be completed prior to the issuance of a 6. certificate of occupancy. In accordance with Section 6.01.d of the Site Plan Regulations, in circumstances that prevent landscaping to be completed (due to weather conditions or other unique circumstance), the Building Division may issue a certificate of occupancy prior to the completion of landscaping improvements, if agreed upon by the Planning Division & Public Works Department, when a financial guaranty (see forms available from the Public Works Department) and agreement to complete improvements are placed with the Town. The landscaping shall be completed within 6 months from the issuance of the certificate of occupancy, or the Town shall utilize the financial guaranty to contract out the work to complete the improvements as stipulated in the agreement to 26 27 complete landscaping improvements. No other improvements shall be 28 permitted to use a financial guaranty for their completion for 29 purposes of receiving a certificate of occupancy. 30
 - 7. As built site plans must to be submitted to the Public Works Department prior to the release of the applicant's financial guaranty.
 - 8. It is the responsibility of the applicant to obtain all other local, state, and federal permits, licenses, and approvals which may be required as part of this project (that were not received prior to certification of the plans). Contact the Building Division at extension 115 regarding building permits.

L. Wiles seconded the motion. No discussion. Vote on the motion: 9-0-0.

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- The plan was conditionally approved.
- 44 C. Aranco Realty, Inc. (Owner) Map 16, Lots 66, 73 and 75 Conceptual
 45 discussion of a proposed redevelopment on Rockingham Road, Zoned C-II.
 46
- 47 Engineer Jeff Merritt of Keach-Nordstrom Associates was joined by property owner
 48 Floyd Hayes to present a conceptual design for the redevelopment of the existing
 49 Sunoco gas station on map 16, lot 66 into a travel plaza, using the additional lots

73 and 75 that are currently undeveloped. The redesign on the combined 9.2
acres would retain the six existing gas pumps and four existing diesel pumps, but
would expand the current 1,800 sf convenience facility to a 15,000 sf travel plaza.
The plaza would dedicate 3,000 sf for a convenience-type store, 3,000 sf for a food
court, which would make use of the existing drive-thru, and 9,000 sf for one or
more travel oriented retail/informational uses. Alternative fuels such as electric
and natural gas (when available) will be provided as well.

8 J. Merritt explained that the L-shape of the building (see Attachment #1) was 9 intentionally designed to separate truck traffic from passenger cars. Where trucks 10 can currently leave through the center of the site, the new building location would 11 prevent that. Trucks would instead be directed to a new access that will become the fourth leg of the existing Liberty Drive/Rt. 28 intersection, which is in the 12 13 process of being signalized. Therefore only passenger cars could use the center 14 entrance/exit. Trucks, he noted, would typically choose to enter the site via the 15 slip entrance on the northern end of the lot closes to Exit 5. J. Merritt then 16 reviewed the proposed parking layout, including 106 passenger car spaces, 10 17 stacked spaces for the drive thru, 20 spaces at the gas pumps, and 17 truck 18 spaces along with adequate room for the trucks to maneuver in and back out or 19 vice versa. He also directed the Board to the submitted conceptual elevations (see 20 Attachment #2) and A. Rugg stated the applicant will need to meet with the 21 Heritage Commission.

22 A. Rugg asked for Staff input.

23 J. Trottier said that Staff has met with the applicant to discuss the concept. He 24 advised J. Merritt to show a loading area associated with the north end of the 25 building or explain the intent to unload in the one area shown and transport it to the rest of the building. C. May said that under the Town's regulations, 26 27 approximately 75 parking spaces would be needed for cars. Rather than building 28 all the spaces at once, however, she suggested the applicant consider marking 30 29 spaces in the rear currently proposed as employee parking as "future parking" to 30 be constructed if needed. J. Merritt replied that the conceptual takes into account 31 a possible retail use that would require more parking, but said the issue could be 32 reviewed.

A. Rugg asked for input from the Board.

34 C. Davies asked if the center entrance could be limited to right turn only because 35 of the existing potential for accidents along that part of Rt. 28. L. Wiles 36 expressed the same concern for left turns out of that exit. F. Hayes said that since 37 the center originally opened in 1992, he has not been aware of any accidents 38 caused by that entrance/exit. He said he would prefer to keep the center exit so 39 as to discourage cars from using the slip lane as a left turn onto Rt. 28. Restricting 40 cars to use the exit at the Liberty Drive intersection, he added, would discourage 41 drivers from using the site altogether. J. Merritt offered that the signalized 42 intersection will create gaps in moving traffic that will allow for safer left turns onto 43 Rt. 28, although L. Wiles noted that if traffic heading east is backed up by that light, it could also impede vehicles trying to take a left hand turn. M. Soares 44 45 inquired about the ability for tractor trailers to park overnight on the site as they 46 do now. F. Hayes replied that the intent is to limit the amount of spaces for those trucks since they do not always patronize the site. A. Sypek asked if pedestrians 47 48 would be able to walk across the drive thru as they can now. J. Merritt said the

- drive thru configuration would not change. L. Wiles asked if any additional signage
 would be sought. F. Hayes said the current size is the maximum size allowed, but
 that improvements will be made to it.
- 4 A. Rugg asked for public input.
- 5 M. Srugis, 17 Wimbledon, said the signalized intersection will be an improvement.

6 Other Business

- 8 See the requests from M. Soares and L. Wiles (p. 10) for staff to research the 9 elderly housing ordinance.
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M. Soares asked if Liberty Utilities has started any work on their site at 15 Buttrick
 Road, a site plan that was recently approved by the Board. J. Trottier said he was
 not aware of any to date, but C. May noted that they can occupy the building prior
 to any site work taking place.

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16 <u>Adjournment</u>:17

18 M. Soares made a motion to adjourn the meeting. L. Wiles seconded the 19 motion. Vote on the motion: 9-0-0.

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- 21 The meeting adjourned at 8:54 PM.
- 23 These minutes prepared by Planning & Economic Development Secretary Jaye Trottier.
- 2425 Respectfully Submitted,
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- 29 Lynn Wiles, Secretary

PLANNING BOARD MEETING MINUTES - APRIL 3, 2013 - ATTACHMENT #1



PLANNING BOARD MEETING MINUTES - APRIL 3, 2013 - ATTACHMENT #2

