1 LONDONDERRY, NH PLANNING BOARD

2 MINUTES OF THE MEETING OF SEPTEMBER 10, 2014 AT THE MOOSE HILL 3 COUNCIL CHAMBERS

4 5 Members Present: Art Rugg; Mary Soares; Lynn Wiles; Chris Davies; Jim Butler, 6 Ex-Officio; Rick Brideau, CNHA, Ex-Officio; John Laferriere, Ex-Officio; Scott 7 Benson; Leitha Reilly, alternate member; and Al Sypek, alternate member 8 9 Also Present: Cynthia May, ASLA, Town Planner and Planning and Economic 10 Development Department Manager; John R. Trottier, P.E., Assistant Director of 11 Public Works and Engineering; and Jaye Trottier, Associate Planner 12 13 A. Rugg called the meeting to order at 7:00 PM. He appointed L. Reilly to vote for 14 Laura El-Azem. 15 16 Administrative Board Work 17 18 A. Extension Request – KAK Real Estate Holdings Minor Site Plan (Twin's Smoke 19 Shop), Map 15 Lot 55, 80 Perkins Road, Zoned MUC [Conditionally Approved] 20 March 20, 2014]. 21 22 C. May explained that although the conditions of approval should be fulfilled in 23 the near future, the applicant is requesting an additional 60-day extension 24 because of the approaching September 16, 2014 expiration date. 25 26 M. Soares made a motion to grant a 60-day extension to November 14, 27 2014. L. Wiles seconded the motion. No discussion. Vote on the 28 motion: 9-0-0. 29 30 B. Extension Request – Akira Way Extension Subdivision Plan, Map 28 Lot 31, 9 31 Akira Way, Zoned I-II [Signed October 3, 2012]. 32 33 C. May referenced a letter from Attorney John Cronin, representative of the 34 applicant, requesting a two year extension in which to begin improvements 35 associated with the Akira Way Extension subdivision plan. Per RSA 674:39, 36 improvements related to a subdivision must begin within 24 months of plan 37 signature or the plan will no longer be exempt for five years under the RSA 38 from changes made to the zoning ordinance or other Town regulations. The 39 applicant is not yet ready to begin the work on the extension of Akira Way, 40 hence the extension request. C. May noted that the extension will leave the 41 applicant with one year to substantially complete the project according to Town

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M. Soares made a motion to grant a 2 year extension to October 3,
2016 and that the work would need to be substantially complete within
one year after that date. L. Wiles seconded the motion. No discussion.
Vote on the motion: 9-0-0.

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- 49 C. Discussions with Town Staff

regulations.

 Staff had no topics to bring to the Board.
 A. Rugg announced that Ann Chiampa was appointed by the Town Council on September 8 to finish the alternate Planning Board term vacated recently by Maria Newman. Once she resigns from her current alternate position on the

Maria Newman. Once she resigns from her current alternate position on the Heritage Commission, she can be sworn in as a Planning Board alternate by the Town Clerk.

10 Public Hearings/Workshops/Conceptual Discussions

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- A. Planning Board Workshop to review the 2014 (FY 2016 2021) Capital
 Improvement Plan (CIP).
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- 15 C. May stated that the CIP Committee met two weeks ago and made their
- 16 adjustments to the scoring of projects as submitted by the various
- departments, boards and commissions involved. Priorities set by the CIP
 Committee were as follows:
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Applicant	Project	Recommended Priority	Projected Cost	CIP Committee Placement in 16-21 CIP
School District	New SAU Office	Priority 2, Necessary	\$4,150,000	17-18
School District	Auditorium	Priority 2, Necessary	\$10,000,000	A&E 15-16
Fire	Central Fire Station Renovations	Priority 2, Necessary	\$3,149,650	16-17
DPW - Solid	Renovations	Priority 1,	\$0,117,000	10 17
Waste	Drop Off Center	Urgent	\$125,000	15-16
DPW - Environmental	Plaza 28 Pump Station Replacement	Priority 1, Urgent	\$3,150,000	16-17
DPW - Environmental	Sanitary Sewer Extension - South Londonderry Phase II	Priority 3, Desirable	\$2,535,750	17
DPW - Environmental	Sanitary Sewer Replacement - Section of Mammoth Road	Priority 2, Necessary	\$385,875	17
DPW -	Sanitary Sewer Extension - Mammoth Rd	Priority 4, Deferrable		
Environmental	North		\$749,700	17

		Priority 2,		
Trailways	Rail Trail Phase 3	Necessary	\$387,000	18-19
		Priority 3,		
Trailways	Rail Trail Phase 4	Desirable	\$800,000	19-20
	Senior Center	Priority 2,		
Elder Affairs	Expansion	Necessary	\$560,000	17-18

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A. Rugg asked if Senior Affairs Director Cathy Blash could provide a review of 3 projects completed at the Senior Center and projects still found necessary. C. 4 Blash explained that the project was rated a priority 1 last year because it 5 included the immediate need for a partial roof replacement. There is still the 6 need to create adequate space for the many activities and clinics held at the 7 center, along with a need for a larger kitchen, extra office space, and an 8 additional bathroom. M. Soares suggested using the Londonderry YMCA, 9 however C. Blash stated that space there is already being used for yoga 10 classes. She noted that the Londonderry Senior Center is also open to residents of Londonderry as well as of the surrounding towns and membership 11 12 is available to anyone 55 years and older for an annual \$10 fee. The majority 13 of members, however, are Londonderry residents. C. May stated that with the 14 possible construction of new parking to go along with the expanded building, 15 up to approximately 70 parking spaces could be made available.

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17 Janusz Czyzowski, Director of Public Works and Engineering, gave a brief 18 overview of the improvements proposed for the Drop Off Center on West Road, 19 including an awning for use during inclement weather, a new concrete pad and 20 a new paved area. While discussing the use of reclamation trust fund fees and 21 sewer access fees to pay for the Drop Off Center and DPW sewer projects in 22 the CIP project list respectively, A. Sypek asked why the Senior Center's 23 request is only given a #2 ranking when those DPW projects would not add to 24 the tax rate. R. Brideau noted that the Senior Center's project cannot be listed 25 as Priority #1 because by definition, those are urgent because they are 26 "Needed immediately for health and safety."

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28 L. Reilly reported that the School Board voted unanimously on September 9 to 29 place the architectural and engineering costs of \$500,000 for a proposed 30 auditorium on the March 2015 Town Meeting warrant. Tony DeFrancesco, 31 Chair of the Londonderry School Auditorium Committee, said the entire town 32 could benefit from the envisioned auditorium, not just the schools. If the 33 anticipated schedule is realized, payment of the associated bond would 34 commence just as the bond for the Middle School is paid in full. M. Soares 35 noted that for the first few years, the only difference for taxpayers would be a 36 slightly higher interest rate on the new bond.

- 37 38 Bob Rimol of Londonderry Trailways gave an overview of the accomplishments 39 made to date on the Rail Trail as well as what Phases II and III would entail 40 (see Attachment #1). Trailways is applying for a Federal trail grant at the end 41 of the month which will be awarded in January, 2015.
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43 A. Sypek asked the Fire Chief and J. Czyzowski for a status report on the 44 capital reserve program for Fire Department equipment and Fire/DPW vehicle 7 8

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replacement. Fire Chief Darren O'Brien noted that last year, the Town opted not to fund the program, but explained the financial benefit to fund it instead of purchasing bonds for new equipment and vehicles. J. Czyzowski agreed that the fund is critical to addressing the significant costs associated with vehicles and equipment so that those costs are spread out evenly over the years rather than asking the voters to approve big-ticket items in a single year.

- No changes were made to the CIP as submitted by the Committee.
- A. Rugg stated the public hearing for the 2013 (FY 2016 2021) Capital
 Improvement Plan will take place at the October 8, 2014 Planning Board
 meeting which begins at 7 PM.
- B. JJJM Enterprises, LLC (Owner) and Gordon Welch (Applicant), Map 15 Lots 127
 (6 Smith Lane, Zoned C-II), 128 (486 Mammoth Road, Zoned C-II) and 129
 (484 Mammoth Road, Zoned C-I) Conceptual discussion of a proposed selfstorage facility.

19 Steve Keach of Keach-Nordstrom Associates and applicant Gordon Welch presented this conceptual plan that would involve the merging of Lots 127, 128 20 21 and 129 on Map 15 in order to construct a four-building self-storage facility. A 22 total of 58,900 sf would be built on the combined 5.7 acres, including a 25x30 23 office in the northeast corner of the northeastern most building (see 24 Attachment #2). The existing vacant building in that same area would be 25 removed and a small parking area would be constructed at what would be the 26 single gated entrance to the site off Smith Lane. Business hours for the office 27 would be from 9 AM to 6 PM and the units would be accessible by customers 28 via a coded key pad from 6 AM to 9 PM. Landscaping requirements will be 29 exceeded for the portions of the lot facing Mammoth Road and the residence to 30 the south in order to visually screen the site. A solid vinyl fence will also shield 31 the views from those directions and a decorative fence will be placed along the 32 north and east boundaries with additional landscaping. The lot is also 33 bordered along the east by a 50-foot Conservation Overlay District (COD) 34 wetland buffer. 35

36 A rezoning of Lot 129 would be sought from the Town Council (with a positive 37 recommendation obtained from the Planning Board), since that lot is currently 38 zoned C-I where the self-storage use is not permitted. S. Keach noted the 39 inconsistency of the zoning of that one lot since the other commercial 40 properties to the north and east are zoned C-II. The site is also bordered by 41 R-III to the west and AR-I to the south and S. Keach suggested the use would 42 be an appropriate one in the transitional area. Relief will be sought in the form 43 of a Conditional Use Permit (CUP) to allow nine parking spaces where 49 would 44 be required under the zoning ordinance. S. Keach explained that G. Welch's 45 experience in the self-storage industry has shown that patrons will typically 46 park parallel to their self-storage unit to load and unload items, therefore the 47 nine spaces at the entrance should prove sufficient for the employees and 48 visitors to access the office in that location. A one-way vehicular circulation 49 design, 24-foot wide aisles around the buildings and 30-foot wide aisles in 50 between the buildings would allow for this parallel parking while not inhibiting 51 traffic around the site. Municipal sewer and water will be extended to the 52 project.

A. Rugg asked for Staff input.

J. R. Trottier noted to S. Keach that Smith Lane is a State road. A driveway permit would need to be obtained from the NH Department of Transportation (DOT) and the Town would provide input on that application. C. May stated that a second CUP would be needed to allow some grading within the COD buffer. This grading was the result of suggestions made by Staff during preliminary discussions to maintain the 50-foot residential landscape buffer to the west. Staff also stressed the use of fencing and landscaping to reduce visual impacts from off-site. The buildings, she noted, are not like the typical long, narrow self-storage buildings and will have slightly pitched roofs.

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A. Rugg asked for Board input.

15 16 C. Davies and J. Butler verified there would be no outside storage of any 17 vehicles, trailers, boats, etc., other than a single vehicle available for patrons 18 to use. When asked about proposed lighting, G. Welch explained that wall 19 mounted lights with deflectors at a height of approximately eight feet will 20 provide needed security but not be intrusive to surrounding lots. Concerns 21 from the Board focused on the need for adequate visual screening from 22 residential abutters and the motoring public and for safety regarding traffic 23 coming from Rockingham Road onto Smith Lane. This was not only due to the 24 driveway location and length, but also because of the grade of Rockingham and 25 Smith Lane at that point. The Applicant was encouraged to be proactive in 26 speaking to abutters about the proposal. M. Soares asked that he specifically 27 approach the owner of the daycare on Lot 125 in view of the morning and 28 evening hours when the office is not yet open but customer access is available. 29

A. Rugg asked the applicant if they had any questions for the Board. There were none. S. Keach thanked the Board for their time and stated the applicant anticipates coming before the Board with the rezoning request in about a month.

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C. First Londonderry Association, LLC (Owner) and Avise Properties, Inc.
(Applicant), Map 12, Lots 120 and 131 – Conceptual discussion of a proposal
for multi-family workforce housing at 30 Stonehenge Road and 113 Hardy
Road, Zoned AR-I.

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40 Steve Keach of Keach-Nordstrom Associates and property owner Raja Khanna 41 of Avise Properties, Inc. presented a conceptual plan for a 288-rental unit 42 workforce housing development on the 62 combined acres of Lots 120 and 43 131. (S. Keach noted that according to the Tax Assessor's records, the two 44 lots total 65 acres, however a site survey determined them to be just over 62 45 acres). This would equate to a density of less than five units per acre where 46 10 units per acre is allowed under the Inclusionary Housing ordinance. A 47 former trolley car corridor runs east/west/northwest from Hardy Road through 48 both lots and is now owned by Public Service of NH and used as a utility 49 corridor as well as for a Derry sewer discharge line. All development 50 associated with the project would be north and east of the corridor. Access to 51 the site from Stonehenge Road would be at the highest point to ensure 52 adequate sight lines and a secondary gated entrance would be to the west of

1 2 the main drive. No access would be available from Hardy Road.

3 Two conceptual site plans have been developed; one with 18 buildings at the 4 16-unit maximum per building allowed by the ordinance and the other 5 featuring twelve 24-unit buildings, the majority of which in both scenarios 6 would have two bedrooms and offer several one bedroom units. S. Keach 7 described the latter 24-unit proposal as the preferred layout (see Attachment 8 #3). The 12 three-story building design would require a variance from the 9 Zoning Board as it exceeds both the 16-unit maximum and the potential for 10 20-unit buildings through a Conditional Use Permit from the Planning Board. The rationale for the increased number of units is to achieve the affordability 11 12 required for a workforce housing project while still being economically feasible 13 for the owner. An additional variance might be sought to reduce the number 14 of workforce housing units from 75% to 50% for the same reasons of financial 15 feasibility. A variance will also be sought regarding phasing in order to allow the project to be built over a three year period in order to obtain adequate 16 17 financing, versus the six to seven years permitted by the ordinance. Rents for 18 the workforce housing units could not exceed \$1,440 a month according to 19 State and Federal laws and must include utilities. The 16-unit conceptual 20 proposal (see Attachment #4) would require a total of 18 buildings to provide 21 the same 288 units. The 24-unit option would cover a total of 16.5 acres with 22 no impacts to wetlands to the south and the 16-unit choice would involve 22 23 acres with some wetland impacts due to an access way crossing. 24

25 Amenities in the campus-style setting would include a community building 26 with a fitness room in the central green space, an audio-visual and 27 entertainment space, as well as a central mail station. Minimum parking 28 requirements would be met with additional spaces provided near the proposed 29 community building. Public utilities are currently available on Stonehenge 30 Road closer to Mammoth Road and the applicant would extend the sewer line 31 from the Wagon Wheels Mobile Home Park. No waivers are anticipated for the 32 associated stormwater treatment design. A traffic report will be submitted, as 33 will reports pertaining to economic and other related impacts.

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A. Rugg asked for Staff input.

37 J. R. Trottier asked why the westerly access would be gated and S. Keach 38 replied that the intent is to ensure vehicles use the main access where line of 39 sight is maximized. He added that discussions with the Fire Department 40 resulted in the opticon controlled gate. J. R. Trottier also inquired about 41 internal circulation due to the numerous loops involved with both scenarios 42 and the possibility for issues with vehicles backing out of parking spaces. S. 43 Keach stated later on that the spaces themselves would be 20 feet long and 44 the traffic aisles would have a width of 24 feet (where only 22 feet is 45 required).

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A. Rugg asked for input from the Board.

Concerns over traffic circulation were expressed again; however concerns
 were greater regarding traffic impacts to surrounding areas, including the
 intersections of Stonehenge and Bartley Hill Road to the west and Stonehenge
 and Hardy Road and then Stonehenge and Rockingham Road to the east. S.

1 Keach said those areas would be included in the traffic analysis. Board 2 members also guestioned how visible the buildings would be from Stonehenge 3 Road. S. Keach and R. Khanna noted that much of the existing mature 4 vegetation bordering Stonehenge would remain, that the natural downward 5 slope of the land moving away from Stonehenge would reduce the visual 6 impact associated with the height of the buildings, and that the ends of the 7 buildings would face Stonehenge Road. J. Butler asked that the owner 8 consider making some percentage of the units affordable to seniors in the 9 community and R. Khanna said he would investigate that possibility. J. Butler 10 also verified that the owner intends to keep the property and development 11 long-term and construct the buildings with durable materials in the interest of 12 lasting aesthetics. J. Laferriere pointed out that Londonderry school buses 13 would not provide the pickup of school aged children within the development. 14 S. Keach suggested a bus shelter could be considered at the main entrance. 15 S. Benson asked if the owner had determined a need for this housing option in 16 Londonderry. R. Khanna said his real estate company receives inquiries about 17 affordable rental housing in Londonderry on a regular basis, yet cannot offer 18 any to those seeking it. A. Sypek inquired about adequate water capacity 19 through the use of the booster pump station in fire emergencies and what 20 amount of hydrant flow would be needed for this development. Brian 21 Johnson, Division Chief of Fire Prevention, said a minimum of 500 gallons a 22 minute would typically be needed, although it is dependent on the specific 23 construction of the buildings. He stated that the Fire Department would prefer 24 the 24-unit option because of the layout of the buildings. L. Wiles noted his 25 inclination towards the 16-unit buildings based on the apparent strong 26 preference for that limit expressed during the public hearing process when the 27 workforce housing ordinance was first developed. A. Rugg noted that the 28 Heritage Commission will be focused on the building design and landscaping 29 associated with the project. He also encouraged the owner to approach their 30 abutting neighbors before initiating the approval process with the Town.

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36 37 **Other Business**

There was no other business.

39 Adjournment:

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41 M. Soares made a motion to adjourn the meeting. J. Laferriere seconded 42 the motion. Vote on the motion: 9-0-0.

A. Rugg asked the applicant if they had any questions for the Board. There

were none and the Board was thanked for their time and input.

- 44 The meeting adjourned at 9:40 PM.
- 46 These minutes prepared by Associate Planner Jaye Trottier
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- 48 Respectfully Submitted,
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Planning Board Meeting Wednesday 09/10/14-APPROVED

1 2 Lynn Wiles, Secretary













Civil Engineering Land Surveying Landscape Architecture 10 Commerce Park North, Suite 3B, Bedford, NH 03110 Phone (603) 627–2881

PROJECT NO: 13-1125-1	DATE: AUGUST 2014
SCALE: $1'' = 50'$	SHEET 1 OF 1



GRAPHIC SCALE

(IN FEET) 1 inch = 40 ft.



PROJECT NO: 13-1125-1 **SCALE:** 1" = 40'

Civil Engineering Land Surveying Landscape Architecture 10 Commerce Park North, Suite 3B, Bedford, NH 03110 Phone (603) 627–2881 DATE: AUGUST 15, 2014 SHEET 2 OF 2