

Meeting convened at 7:00p.m., Room 203, Town Hall.

Present: Joyce Chunglo, Gloria DiFulvio, Daniel Dudkiewicz, David Moskin

Absent: Brian West

Also in Attendance: David Nixon (Town Administrator); Peg Jekanowski (Administrative Assistant); Richard Trueswell (TV-5); Dennis Hukowicz, (Hadley Police Chief); Denise Devine, Frank Aquadro, Linda Sanderson, (Finance Committee); Molly Keegan, Humera Fasihuddin, Robie Grant, Tom Waskiewicz, Linda Dunlavy (School Committee); Ben Wright (Kestrel Land Trust), Leonard Buck, Michael Serduck, Herb Michelson, Kevin

Michelson

Approval of Warrants: A motion was made by Joyce Chunglo, seconded by Dan Dudkiewicz to approve the Payroll #91, Warrants # 48A, 48S, 48, and 44Z. Motion passed by a vote of 3-0-0. (David Moskin absent at time of vote.

Appointment:

7:05pm – Denise Devine representing National Fragile X Foundation

Application for Charity Wine Tasting License

Ms. Devine reviewed the application for a Charity Wine Tasting License to be held at Carmelina's on the Common on July 22, 2012. This event will benefit the National Fragile X Foundation. Ms. Devine gave an overview of the impact of Fragile X syndrome, which is a genetic condition that causes intellectual disability and is a leading cause of autism. She further stated that proceeds from this event will benefit the charity that helps families that are impacted by this syndrome. Dan Dudkiewicz made a motion, seconded by Joyce Chunglo, to approve the application for a Charity Wine Tasting License. Motion passed unan. with a vote of 4-0-0.

New Business

1. Route 47 Land Preservation

Mr. Nixon explained that there are two properties that Kestrel Trust is interested in acquiring. One is the Handrich property and one is the Thayer property. Regarding the Handrich property, the parcel qualifies for funding under the scenic byway funding, administered by the Pioneer Valley Planning Commission. They were trying to close by June 30th, intending that the Town would accept the property, turn it over to Kestrel Trust, and then it would be turned over to the Dept. of Conservation and Recreation. A town meeting vote was needed to allow all of this, it is not possible. Thus Conservation Commission will accept the Handrich Property as a gift to the Town. It will be held as conservation land.

Regarding the Thayer property, the APR is in process and needs to be a match of funds from the Town in the Amount of \$4,000.00. The Conservation Commission recommended having these funds come from the Woodchuck Fund. The Select Board must also vote to use these funds. The balance of the Woodchuck Fund is \$214,000.00.

Dan Dudkiewicz asked for something in writing from the Conversation Commission regarding their recommendations in the future. He also wanted to clarify whether funds from the Scenic Byway initiative were available to others than just Route 47 properties. Mr. Nixon stated that the property (Handrich) did qualify for the Scenic Byway program, but the Town does not administer this program.

David Moskin asked for clarification on the Town acquiring land. Mr. Nixon explained that if the Town is acquiring property a Town Meeting vote is required, but this is different because it is a co-holder's agreement and developers' rights that will never be exercised, it preserves the Town's interest. It is not a land transaction that would fall under Town meeting.

Joyce Chunglo made a motion, seconded by Dan Dudkiewicz, to endorse the Handrich acquisition to the Conservation Commission. Motion passed unan. by a vote of 4-0-0.



Joyce Chunglo made a motion to take \$4,000.00 from the Woodchuck account to fund the APR for the Thayer property, seconded by David Moskin. Motion passed unan. by 3-0-1. (Dan Dudkiewicz abstaining.)

2. Water Rates

Mr. Nixon presented the current Water Rate Table to the Board and shared information of neighboring towns' increases to their rates. He further stated that Hadley has not raised water rates in six years, and the Board may want to consider an adjustment in order to avoid large increases in the future. He shared that Collector Sue Glowatsky had commented that if the tier of Residential Lifeline (usage of 0-999 cubic feet per year) were eliminated, an additional \$50,000.00 would be brought in. Joyce Chunglo asked who might be impacted by elimination of this tier, as retired people may fall into this category. Discussion ensued as to what the driving need would be to raise the rate. Mr. Nixon stated that these rates should be reviewed annually. He suggested waiting to end of the Fiscal Year, find out how we performed, and look at fiscal needs before any decisions are made.

3. Interior Cleaning Services Review Bids

Mr. Nixon stated that our current cleaning service is Kelna Cleaning Service out of Amherst. They have been providing the service for the last three years. He stated that they are highly recommended and they do a great job, however they were not the low bidder. In the bidding documents they stated the price would stay the same, which would be \$27,000.00 per year. The other bidder, JaniKing of Hartford, came in with a bid of \$17,940.00. JaniKing is a worldwide organization broken up into franchises. Mr. Nixon did have a list of references that were provided, but was not sure that they all referenced the same franchise.

Dan asked about an additional amount that JaniKing had listed separately, which is \$0.30 per square foot to strep reseal and refinish tile floors. The Board asked Mr. Nixon to have this amount calculated and add to the bid price to compare if the bid is still lower that Kelna Cleaning Services. Mr. Nixon also wanted to check whether the references for JaniKing all pertained to the same franchise.

Mr. Dudkiewicz stated his opinion that the Town would be better served by having our own employee clean Town buildings, not a contracted cleaner. Mr. Nixon stated that this was looked into in the past, and since it would be a union employee, it would be done after hours and would require overtime.

Mr. Moskin stated that if the current cleaner is doing a good job, and that may be an incentive to stay with him, once we know what the true numbers are when the floor stripping cost is figured in. Mr. Aquadro asked if there is any advantage to including the Safety Complex in with the other buildings, Mr. Nixon said he would look into this.

4. Resignation of Kris Garand as Production Assistant for TV-5

The Board reviewed a letter of resignation from Ms. Garand and thanked her for all of her time and effort in her employment with the Town. *Joyce Chunglo made a motion to accept the resignation, seconded by Dan Dudkiewicz.* David Moskin requested putting out a search for a new Production Assistant at a future Select Board meeting which Board members agreed with. *Motion passed unan. with a vote of 4-0-0.*

5. Goodwin Memorial Library Trustee Vacancy

There is a vacancy on the Board of Library Trustees, and they sent a letter to the Board requesting more time to fill a vacancy that was not filled at the Town Election.

Old Business

1. Ambulance Committee – Contract with the Town of Amherst

Mr. Nixon met with Town Manager of Amherst, John Musante, regarding the ambulance contract. The proposal contains provisions stating there is need for an active committee that meets quarterly, need for more frequent reporting, and a \$5,000.00 increase per year that is in line with the budget. Molly Keegan of the ambulance study committee reported that the committee had two recommendations to add to the contract; one is regarding specificity in regard to quarterly reporting, stipulate exactly what is needed in the reporting. The second was in



regard to training for the existing work force – in order to enhance their skill set. David Nixon stated that Mr. Musante wanted to have this as part of a separate contract, but the committee felt it was best to have it in this contract as it can be better enforced. Discussion ensued about training and having our personnel ride along with Amherst personnel, and this matter needs to be explored in further detail. Mr. Dudkiewicz stated that Hadley personnel our often the first responders on scene, so any training is beneficial. Mr. Nixon will iron out details with Mr. Musante as the contract needs to be signed by June 20, 2012.

School Committee Budget Discussion:

Members of the School Committee and Finance Committee were present to discuss meeting together with the Select Board regarding a long range plan to sustain the School and Town budgets. Discussion ensued regarding set up of these special meetings including attendees, meeting dates and times, and goals of the special meetings.

All members of the three committees are welcome, and at least one representative of each committee should attend. These meeting will be televised. At that meeting preliminary decisions will be made about what this process will look like moving forward, ground rules, etc. Board and Committee members should be prepared with their budget constraints as well as the vision for their individual departments so all information is on the table initially.

Linda Sanderson asked if revenue projections will be available at these meetings. It was decided that revenue will not be discussed at the meeting, but should be available after that.

Discussion ensued that there are needs throughout the Town, not only school but public safety, building maintenance, etc. This committee should have a collective goal of addressing both the school side and the municipal side of the budget.

It was decided that the first meeting will be June 13, 2012 at 6:00pm at Town Hall. All committee members will attend the initial meeting to decide ground rules and attendance.

8:00 PM Class 2 License Revocation Hearing: Save A Buck Auto Sales: Leonard Buck and Kevin Michelson

Parties participating in giving testimony were sworn in by Chair DiFulvio, including: David Nixon, Kevin Michelson, Herb Michelson, and Leonard Buck.

David Nixon started by summarizing the chronology of events (attached here for review.) On February 21, 2012, the Hadley Select Board issued a Class2 License to Save A Buck Auto Inc. at 8 Pine Hill Road in Hadley. On April 6, 2012, a complaint was received by this office about a car that was sold from 8 Pine Hill Road. Mr. Nixon stated that it is unclear as to who sold the car from 8 Pine Hill Road, and that is part of the inquiry tonight. Mr. Nixon stated that there were many issues including failed inspection, possible taxes, and vehicle registration. Attorney Serduck made an objection that the information being offered was hearsay, and not admissible. The objection was acknowledged, and Mr. Nixon stated that these issues are being handled by other agencies. Mr. Nixon stated that the issue that the Select Board need be concerned about is the exercise and operation of the Class 2 License for Save A Buck Auto Sales at 8 Pine Hill Road.

Mr. Moskin asked the role of the Select Board in a commercial dispute. It was explained that the consumer complaint is being addressed by other agencies. Mr. Nixon stated that the license concerns the Select Board in that it is unlawful to sell cars except with a license from the Local Licensing Authority. Mr. Moskin then asked "Why are we here?" Chair DiFulvio explained that the Board was not concerned with the complaint about the car, but possible misuse of the license...as the Local Licensing Authority the Board has the right to ask Licensees about how their licenses are being handled.



Discussion ensued and Chair DiFulvio summarized that the consumer complaint was not at issue. What was at issue is the possibility that a car was sold not in accordance with the Class 2 license. Joyce Chunglo asked if the car was sold through Save A Buck Auto Sales, Inc. The answer from Attorney Serduck was "No, it was through Budget Equipment Rentals."

Attorney Serduck then expressed that he had a concern due to the fact that the notice (of hearing) was about sale of a car, and "that is all we are here for, what we are prepared for, if we are going to have a general inquiry, I want to know what it is about." Ms. DiFulvio affirmed that the hearing is regarding the sale of the car. Attorney Serduck produced documents and stated that Regulations of the Attorney General Code (940) defines a motor vehicle dealer ...if they sell more than three vehicles in a calendar year. Herb Michelson, being addressed by Attorney Serduck, stated that he is the sole owner of shares in Budget Rental, that he is president of Budget Rental, and Budget sold the car. He further stated that Budget sold the car, it is the only car that Budget has ever sold and that budget has been in existence for 7 years. He states that Budget Rental is a tenant of Kevin and Savida Michelson who own the property. Attorney Serduck then passed out regulations of the Secretary of the Commonwealth's print out regarding Budget, a lease establishing Budget rental as a tenant of Kevin and Savida Michelson at 8 Pine Hill Road. Herb stated that he controls "the Budget" area which is only part of the area (of the building); the other part of the building is going to house Save A Buck Auto.

Mr. Dudkiewicz then spoke. He referenced records provided by Mr. Nixon as to the chronology of events, sta	ating
"the Town Administrator speaks to Mrs. Caroline Smith of the District Attorney's Office of Consumer Protec	tion,
and she advised since the sale was reported as a private transaction between individuals, the case is closed."	
Further, he referenced that according to record, Mr. Michelson (Kevin) stated to the Town Administrator that	the
sale of the car was between Budget Rental Equipment and the consumer. Further, he referenced a copy of the	Title
from the RMV listing a date of 02/25/2012 of sale of the car in question between (private ci	tizen
from Belchertown) and the consumer. Finally, he asked, "Who sold the car?"	

Kevin Michelson identified himself as the manager of Budget Equipment Rental and answered "Budget Equipment Rental." Mr. Michelson went on to state: "Budget Equipment Rental, took that car, which is called an open title, which has a \$50.00 fine, and was going to originally register it as a parts runner. We sold it directly to (the consumer.)" He stated he was confused because the letter he received stated that Budget Equipment Rentals had to refund the money to the consumer, and he inquired as to how the Town Administrator had the capacity to do this. At this time Mr. Dudkiewicz asked, if the car was sold by Budget Equipment Rental, why the check (from the consumer) was made out to Kevin Michelson and not to the company. Mr. Michelson responded "That's the way she made it out..." and he (Mr. Michelson) continued, stating whether it was sold by Budget Rental or him as an individual, what right does the Town have to send him a letter stating he is required to refund the money. Discussion ensued over what the letter said and the reason the hearing was taking place.

Mr. Nixon stated that the Board of Selectmen's regulations require a letter of warning before taking a statutory step of coming in for a disciplinary hearing, so refunding or not refunding is a not at issue. Attorney Serduck continued discourse with Mr. Kevin Michelson:

Attorney Serduck: What is Budget Equipment?

Kevin Michelson: A corporation. Attorney Serduck: Where is office?

Kevin Michelson: 8 Pine Hill Road Hadley

Attorney Serduck: What office do you hold in Budget? Kevin Michelson: Manager and [reservation?] agent.

Attorney Serduck: Is there a separate entity named Save A Buck?

Kevin Michelson: Yes there is. Attorney Serduck: What is that?



Kevin Michelson: That is the used car company that is currently not operational because we're waiting for signs and stuff.

Attorney Serduck showed Mr. Michelson a document: Mr. Michelson established it was a printout from the Secretary of the Commonwealth showing Save A Buck as a corporation and that the shareholders in Save A Buck are himself (Kevin Michelson) and Leonard Buck, "50/50". When asked by his Attorney, Mr. Michelson stated that he has no share interest in Budget Equipment rental at all, it is solely his father. Attorney Serduck showed Mr. Michelson the letter dated May 7, 2012 from Mr. Nixon and then asked Mr. Michelson to describe the circumstances of the auto sale. Mr. Michelson stated that he sold the car to (the consumer). He stated the consumer came in; test drove the car and stated she wanted to buy the car. He could not recall the date, but stated that the mileage on the car was 131,000.

Attorney Serduck: Who sold the car? Kevin Michelson: Budget Equipment Attorney Serduck: For how much?

Kevin Michelson: \$1,800.00

Attorney Serduck: How many other (car) sales?

Kevin Michelson: None

Mr. Michelson then went on to explain the following events. The car was sold. There was a bad part, that he repaired. As a service he had the car inspected at Country Nissan and it failed for two things, windshield wiper blades and cracked light. These were repaired, the car was re-inspected and passed, it had a sticker. The consumer took the car and subsequently there was correspondence between Mr. Michelson and consumer regarding complaints about the car in the form of emails and a 93A letter. Mr. Michelson discussed conversations between himself and the District Attorney's Consumer Division, stating the case was closed. He then discussed receiving a phone call from the Town Administrator and that he was told that the Town was going to conduct an investigation, and went on to state that the Town administrator called various authorities including the Police, the RMV, and Country Nissan, and the Consumer Protection Agency. He then referenced the letter (dated May 7th, 2012) and stated that the Town of Hadley, through its administrator, said to a private individual, that "you are going to repay this money."

Attorney Serduck and Mr. Michelson then referenced some reports provided by the consumer regarding the inspection, but Chair DiFulvio stated that this is not relevant, stating; the car could have been in perfect condition, but what is in question is regarding the sale of the car, as it was sold on the premise of 8 Pine Hill Road, the address of both Save A Buck and Budget Equipment Rental, and further that Kevin Michelson received the check...who is selling the car? Attorney Serduck objected to this and said this issue was not covered in the letter. Discussion ensued and Ms. DiFulvio read from the letter "our records show this car was sold by Budget Equipment Rental located at 8 Pine Hill Road Hadley, said premise is licensed for auto sales under the name of Save A Buck, a business granted a Class 2 license by the licensing board on February 15, 2012." She went on state this was "where it gets muddy."

Mr. Nixon stated the hearing was to ascertain the facts, as there is an individual and two corporations, and there are dynamics that need to be clarified by the Select Board as the licensing authority. Attorney Serduck went on to ask more questions of Mr. Michelson.

Attorney Serduck: Who owns 8 Pine Hill Road? Kevin Michelson: Kevin and Savida Michelson.

Attorney Serduck: How many leases?

Kevin Michelson: Three - Save a Buck, Budget Equipment Rental and a residential tenant



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Attorney Serduck then went on to cite Mass Practice Theories line 36 sec 2.26, 2nd paragraph, "that Massachusetts law imposes no requirement for the private party to secure a license or a permit from a government office to sell a motor vehicle, nor is there any licensing requirement for a business selling a few motor vehicles." He concluded that Budget Rental has the right to sell.

Mr. Nixon asked if he could ask questions to clarify the complex situation. He asked to address the questions to Mr. Kevin Michelson:

Mr. Nixon: When did Budget rental acquire the car?

Kevin Michelson: A year or more, I don't remember, it was a long time ago

Mr. Nixon: Do you have a bill of sale?

Kevin Michelson: Yes

Mr. Nixon: How did you acquire the car?

(Mr. Michelson asked for clarification of the question.) Mr. Nixon: How did you locate the car to be bought?

Kevin Michelson: Craig's List Mr. Nixon: How did you pay for it?

Kevin Michelson: Cash.

Mr. Nixon: What use did Budget Equipment Rental have for this car?

Kevin Michelson: It was going to be a parts runner.

Mr. Nixon: What were the reasons for Budget Equipment Rental to sell the car?

Kevin Michelson: We needed a truck or a minivan.

Mr. Nixon: When did Budget Equipment Rental decide to sell the car?

Kevin Michelson: Probably a week before it sold. Mr. Nixon: How was that car displayed at Pine Hill?

Kevin Michelson: It was not. It was not in the display area, it was in the back. So it was never displayed, did not

have a for sale sign on it.

Mr. Nixon: Is that where you took the current owner of the car to show it?

Mr. Michelson answered "Yes" stating it was strictly an Internet sale, and then went on to question the hearing.

Mr. Nixon: Did Budget Equipment have the car insured? (Clarifying question asked by Mr. Michelson regarding the meaning of the questions)...to which Mr. Nixon rephrased the question, "Was the car insured as any car has to be in this Commonwealth?

Kevin Michelson: No.

Mr. Nixon: Did Budget Equipment Rental ever have the car registered?

Kevin Michelson: No.

Mr. Nixon: What were the reasons for not registering the car?

Kevin Michelson: "The car was bought it was left out until I got to it. In retrospect I should have probably titled the car and paid the fee. I did not title the car so I would be liable for whatever the Registry wants to charge me as a fee for not titling the car. It just didn't happen."

He went on to state that the car "sat in the back" until he had time to "get it running," at which time he decided to sell it.

Mr. Nixon: Did Save A Buck Auto Sales have a part in purchasing this car?

Kevin Michelson: "No Save A Buck did not exist ... No".

Mr. Nixon: Does Save A Buck Auto Sales hold any dealer's license plates?

Kevin Michelson: No, we are waiting for our dealer plates (et al)...Save A Buck is not operating right now. We have a license but we are not using it...Save A Buck has done nothing with its license (other than ordering materials).



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Mr. Nixon: Does Save A Buck have a DRT-1 Form? (Dealer Reassignment of Title)?

Kevin Michelson: No-they are ordered through the State. Mr. Nixon: Does Save A Buck ... have a record book?

Kevin Michelson: Save A Buck has a record book, deal jackets, warranty forms, odometer disclosure forms, and

bill of sale forms. It does not have dealer reassignment forms, dealer plates, does not own any cars.

Mr. Nixon: Has Save a Buck performed any sales since February 21, 2012?

Kevin Michelson: Save A Buck has never performed a sale.

Mr. Nixon: There is a 1984 Honda Accord listed for sale from the property, was that car sold?

Kevin Michelson: Yes that's my car, personally.

Mr. Nixon: To whom was it sold?

Mr. Michelson refused to answer, stating that it was a customer, and further stated that the question was over the line. He went on to state that he was brought in (to the hearing) under questionable circumstances.

Mr. Nixon: Which entity sold the Accord?

Kevin Michelson: I think it was me, I am pretty sure it was me personally.

At this time Attorney Serduck took over questioning.

Attorney Serduck: Does Save A Buck own any cars?

Kevin Michelson: No

Attorney Serduck: Has it ever owned any cars?

Kevin Michelson: I don't know. I don't know if the Honda went through the books or not, I don't remember

whether that went through the books, it might be the only one that did.

Attorney Serduck: That might be the only car sold?

Kevin Michelson: I think I sold it myself, I'm pretty sure.

David Moskin asked for clarification that the license (that the Select Board issued) was to Save a Buck and that this is the license in question. This was affirmed by Chair DiFulvio.

Mr. Nixon recommended continuing the hearing until June 20th, 2012 so that all the information could be reviewed. Ms. Chunglo stated that she did not think there was anything else to review, as the car was sold through Budget Rental and not Save A Buck. Mr. Nixon stated that the Town should take some time to assess the information, as the matter was very confusing. Attorney Serduck asked Mr. Nixon "What conditions of the license and what provisions of the Mass General Law...did he allege were violated?" Mr. Nixon stated he was "not alleging, I am looking into..." and then was interrupted by the Attorney Serduck asking "What are you alleging?" Attorney Serduck went on to address the Board stating that since this was a license revocation hearing, he wanted to know what regulation was violated. Mr. Nixon stated that under Mass General Law Chapter 140, Section 57, a disciplinary hearing may be held to look into possible violations of Mass General Law, as well as regulations with the Registry of Motor Vehicles. Attorney Serduck stated that they have a right to know what regulations are being violated, citing the 14th Amendment of the Constitution of the United States, and Article 12 of the Massachusetts Declaration of Rights Law. Chair DiFulvio explained that the purpose of the Board holding the hearing was to try to understand what had happened, it was a very confusing as to whether the car was sold by Save A Buck, Budget Rental, or Kevin Michelson as an individual, and that they were there to "untangle" that. Mr. Nixon stated that one of the documents in question was the Title to the car, as neither Mr. Michelson nor Budget Equipment Rental was listed on the Title, and stated that Mr. Michelson had testified (earlier) that he did not have the car registered. He stated that the Select Board had a right to inquire the implications that the document (the Title) may have regarding the exercise of the Class 2 License. Attorney Serduck stated that he had a problem in that the letter (from Mr. Nixon) was regarding the sale of the vehicle, and "now we're going somewhere else." He stated "I don't care what the regulations say" and again cited the 14th Amendment of the Constitution of the United States, and Article 12 of the Massachusetts Declaration of Rights. He stated if the hearing was going to proceed it was with prejudice and



that they need more notice. He stated that the car was sold by Budget and had nothing to do with the Save A Buck Auto Sales, Inc. license.

Mr. Moskin stated that although aspects needed to be "cleaned up," he did not see grounds for continuation of the hearing, that the Select Board has a lot of work to do." He stated that it is in the best interest of the town to put this hearing away" and went on to say he did not understand why there was a disciplinary hearing over the fact of an unhappy customer. Chair DiFulvio explained that it was not about the unhappy customer, but about the license and where the car was sold. There was discussion about the confusion and whether Save A Buck was involved. Mr. Dudkiewicz stated that it is confusing, and stated that he still questioned the Title as it goes from the previous owner to the current owner, and neither the previous owner nor Budget Rental received the check, as it (the check) was made out to Kevin Michelson.

Mr. Michelson stated "that would be... I will tell you it is common practice not to fill in titles and avoid Title Fee when you are not really doing that, you're just not, and I would be more than happy to go to the Registry and have them hit me with the \$50.00 fee, which is what they do, it is a \$50.00 fine for not...selling with open title." Mr. Michelson stated he did not want a continuation; he wanted the Board to vote tonight. Ms. Chunglo stated to Mr. Michelson that the Board held this hearing as they wanted to clarify what had happened (in regard to sale of the car.) She stated that it seemed that Mr. Michelson needed to "clean up" how he sold cars privately, as there are so many businesses in question, but that Save A Buck was not part of this (transaction.) *Joyce Chunglo made a motion, seconded by David Moskin, to dismiss the hearing.* Chair DiFulvio stated to Mr. Michelson that he does need to clean up his private (auto sale) transactions because Kevin Michelson has a license with Save A Buck, and when a check is cut directly to him (for a car sale) it is confusing and "potentially problematic" and "potentially puts Save A Buck at risk." Mr. Michelson stated "I agree with you." She further stated it is "prudent on your part to 'clean it up." *Motion to dismiss the hearing passed with a vote of 4-0-0*.

Announcements:

Joyce Chunglo offered condolences to the family of Stanley Lesko who passed away recently.

At 8:57 pm Joyce Chunglo made a motion to adjourn, seconded by Dan Dudkiewicz.

Meeting adjourned at 8:57 pm.

Respectfully submitted,

Margaret J. Jekanowski Administrative Assistant